# Professional Educator Licensing and Standards Board (PELSB) Presentation 

Dr. Yelena Bailey, Interim Executive Director<br>Michelle Hesh Vaught, J.D., Rulemaking Attorney

2023

## Professional Educator Licensing and Standards Board (PELSB)

## MISSION:

Ensuring all Minnesota students have high


## VISION:

To ensure equitable education practices through high licensure standards, quality educator preparation programs, and stakeholder engagement.

## Governance (11 Board Members, 21 Staff)

## Board (11 Members)

## Executive Director

## Licensing \& Operations Manager

Director of Education Policy

Licensing \& Operations

1 Supervisor
4 Licensing Executives
1 Renewal Specialist
1 Portfolio Specialist
3 Customer Service

Board Administration

1 Communications Specialist
1 Rulemaking Specialist 1 Ethics Specialist
1 Ethics Support Staff

Teacher Prep. \& Policy

2 Education Specialists
1 Compliance Specialist
1 Grants Specialist

## Jurisdiction \& Scope of Work (2022)

## TEACHER PREPARATION

38 Total Providers
756 Total Programs

## 2

12

## EDUCATOR LICENSURE \& COMPLIANCE

112,860 Licensed Teachers 9,608 New Licenses Issued 4,119 Permissions Granted
26,514 Renewals Processed

## EDUCATOR ETHICS

63 Actions Taken (2022)

## RULEMAKING

3 Active Projects

1

BOARD WORK
13 Meetings Held 1 Retreat

3

## GRANT ADMINISTRATION

Nearly \$4 million awarded to 46 Teacher
Mentorship grantees
Nearly $\$ 1$ million awarded to 8 Collaborative Urban and Greater MN Educators of Color

1

## Tiered Licensure

|  | Tier 1 | Tier 2 | Tier 3 | Tier 4 |
| :--- | :--- | :--- | :--- | :--- |
| Term | 1 year | 2 years | 3 years | 5 years |
| Renewals | Limited to 3 | Limited to 3 | Unlimited | Unlimited |
| Assignment | Tied to district (job <br> offer required) | Tied to district (job <br> offer required) | None | None |
| BA required | Yes, unless CTE | Yes, unless CTE | Yes, unless CTE | Yes, unless CTE |
| Testing | No | No* | Content \& pedagogy | Basic skills |
| Requirements | District must: Attempt <br> to Hire + Affirm <br> Knowledge \& Skills | Master's Degree or <br> Enrolled in Preparation <br> or 2 of 5 criteria* | Completed preparation Completed preparation <br> or portfolio or out-of- <br> state license or 3 years <br> + 3 years teaching in <br> on Tier 2* | Minnesota + No <br> improvement plan* |

*More details

## Pathways to Professional Licensure

| Pathways to Professional Licensure | November 2022 |
| :--- | :--- |
| Completion of a Minnesota Teacher Preparation Program | 40,950 |
| Completion of an Out-of-State Teacher Prep Program | 11,489 |
| Licensure via Portfolio | 1,754 |
| Tier $\mathbf{2}$ to Tier 3 based on three years on a Tier 2 license | 99 |
| Other | 444 |

## Board Actions to Remove Barriers to Licensure (2022)

- Allow out-of-state teachers to use their out-of-state tests for a Tier 3 license
- Removed posting requirements for our-of-field permissions the 202223 academic year
- Restructured staffing and support for the licensure via portfolio process


## Race and Ethnicity of Licensed Teachers and Permission Holders (2021 - 2022)

| Race/Ethnicity | Teachers | Tier 1 | Tier 2 | Tier 3 | Tier 4 | OFPs | IPPs |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| American Indian or Alaskan Native | 773 | 23 | 45 | 117 | 588 | 22 | 1 |
| Asian | 1,685 | 83 | 161 | 354 | 1,087 | 59 | 3 |
| Black, Not of Hispanic Origin | 1,451 | 115 | 259 | 313 | 764 | 44 | 5 |
| Hawaiian/Pacific Islander | 63 | 4 | 9 | 14 | 36 | 4 | 0 |
| Hispanic | 1,664 | 72 | 249 | 387 | 956 | 78 | 8 |
| Multiple Categories | 1,025 | 20 | 81 | 162 | 762 | 22 | 5 |
| White, Not of Hispanic Origin | 95,420 | 714 | 2,338 | 11,936 | 80,432 | 2,702 | 456 |
| No Race/Ethnicity Provided | 10,779 | 112 | 131 | 1,295 | 9,241 | 84 | 15 |
| Total BIPOC Teachers | 6,661 | 317 | 804 | 1,347 | 4,193 | 229 | 22 |
| Total Teachers | 112,860 | 1,143 | 3,273 | 14,578 | 93,866 | 3,015 | 456 |

Note: A teacher who holds an out-of-field permission or innovative permission must also hold a license.

Percentage of Teachers on Each Tier, Disaggregated by Race/Ethnicity (2021 - 2022)

| Race/Ethnicity | Percent of Tier 1 | Percent of Tier 2 | Percent of Tier 3 | Percent of Tier 4 | Percent of All Licenses |
| :---: | :---: | :---: | :---: | :---: | :---: |
| American Indian or Alaskan Native | 2.01\% | 1.37\% | 0.80\% | 0.63\% | 0.68\% |
| Asian | 7.26\% | 4.92\% | 2.43\% | 1.16\% | 1.49\% |
| Black, Not of Hispanic Origin | 10.06\% | 7.91\% | 2.15\% | 0.81\% | 1.29\% |
| Hawaiian/Pacific Islander | 0.35\% | 0.27\% | 0.10\% | 0.04\% | 0.06\% |
| Hispanic | 6.30\% | 7.61\% | 2.65\% | 1.02\% | 1.47\% |
| Multiple Categories | 1.75\% | 2.47\% | 1.11\% | 0.81\% | 0.91\% |
| White, Not of Hispanic Origin | 62.47\% | 71.43\% | 81.88\% | 85.69\% | 84.55\% |
| No Race/Ethnicity Provided | 9.80\% | 4.00\% | 8.88\% | 9.84\% | 9.55\% |
| Total BIPOC Teachers | 27.73\% | 24.56\% | 9.24\% | 4.47\% | 5.90\% |
| Total Teachers | 100\% | 100\% | 100\% | 100\% | 100\% |

Proportion of Teachers on Each Tier, Disaggregated by Race/Ethnicity (2021 - 2022)

| Race/Ethnicity | Percent of <br> Tier 1 | Percent of <br> Tier 2 | Percent of <br> Tier 3 | Percent of <br> Tier 4 | Percent of <br> All Licenses |
| :--- | :--- | :--- | :--- | :---: | :---: |
| American Indian or Alaskan Native | $2.98 \%$ | $5.82 \%$ | $15.14 \%$ | $76.07 \%$ |  |
| Asian | $4.93 \%$ | $9.55 \%$ | $21.01 \%$ | $64.51 \%$ | $100.00 \%$ |
| Black, Not of Hispanic Origin | $7.93 \%$ | $17.85 \%$ | $21.57 \%$ | $52.65 \%$ | $100.00 \%$ |
| Hawaiian/Pacific Islander | $6.35 \%$ | $14.29 \%$ | $22.22 \%$ | $57.14 \%$ | $100.00 \%$ |
| Hispanic | $4.33 \%$ | $14.96 \%$ | $23.26 \%$ | $57.45 \%$ | $100.00 \%$ |
| Multiple Categories | $1.95 \%$ | $7.90 \%$ | $15.80 \%$ | $74.34 \%$ | $100.00 \%$ |
| White, Not of Hispanic Origin | $0.75 \%$ | $2.45 \%$ | $12.51 \%$ | $84.29 \%$ | $100.00 \%$ |
| No Race/Ethnicity Provided | $1.04 \%$ | $1.22 \%$ | $12.01 \%$ | $85.73 \%$ | $100.00 \%$ |
| Total BIPOC Teachers | $4.76 \%$ | $12.07 \%$ | $20.22 \%$ | $62.95 \%$ | $100.00 \%$ |
| Total Teachers | $1.01 \%$ | $2.90 \%$ | $12.92 \%$ | $83.17 \%$ | $100.00 \%$ |

## Tiered Licensure Data (2021 - 2022)

| Region | Description | Total Number | Percent on Tier 1 | Percent on Tier 2 | Percent on Tier 3 | Percent on Tier 4 | Percent on All Tiers |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 1 | Northwest | 1,291 | 1.55\% | 4.26\% | 10.92\% | 83.27\% | 100.00\% |
| 2 | Headwaters | 1,425 | 0.84\% | 4.21\% | 12.07\% | 82.88\% | 100.00\% |
| 3 | Arrowhead | 4,033 | 0.52\% | 2.58\% | 10.66\% | 86.24\% | 100.00\% |
| 4 | West Central | 3,311 | 0.94\% | 3.05\% | 11.54\% | 84.48\% | 100.00\% |
| 5 | North Central | 2,540 | 0.79\% | 2.87\% | 9.80\% | 86.54\% | 100.00\% |
| 6 E | Southwest Central | 1,505 | 1.20\% | 3.65\% | 12.36\% | 82.79\% | 100.00\% |
| 6W | Upper Minnesota Valley | 720 | 1.25\% | 4.58\% | 10.83\% | 83.33\% | 100.00\% |
| 7 E | East Central | 2,171 | 1.11\% | 2.44\% | 9.35\% | 87.10\% | 100.00\% |
| 7W | Central | 6,779 | 0.58\% | 1.96\% | 10.83\% | 86.64\% | 100.00\% |
| 8 | Southwest | 2,219 | 1.26\% | 4.24\% | 12.84\% | 81.66\% | 100.00\% |
| 9 | South Central | 3,377 | 0.80\% | 2.37\% | 13.06\% | 83.77\% | 100.00\% |
| 10 | Southeast | 7,418 | 0.58\% | 2.94\% | 11.80\% | 84.69\% | 100.00\% |
| 11 | 7-County Twin Cities | 44,544 | 0.88\% | 3.53\% | 11.79\% | 83.80\% | 100.00\% |
|  | Total | 81,333 | 0.84\% | 3.24\% | 11.59\% | 84.33\% | 100.00\% | of Color \& Indigenous Students (SOCIS), by Economic Development Region (EDR)


| Region | Description | Teachers of Color \& Indigenous Teachers |  | Students of Color \& Indigenous Students |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | Number | Percent | Number | Percent |
| 1 | Northwest | 15 | 1.44\% | 3198 | 23.56\% |
| 2 | Headwaters | 51 | 4.41\% | 11027 | 78.43\% |
| 3 | Arrowhead | 99 | 3.10\% | 10951 | 25.99\% |
| 4 | West Central | 53 | 2.01\% | 8605 | 24.33\% |
| 5 | North Central | 34 | 1.73\% | 5823 | 22.74\% |
| 6 E | Southwest Central | 13 | 1.10\% | 4970 | 30.82\% |
| 6W | Upper Minnesota Valley | 13 | 2.22\% | 1688 | 23.21\% |
| 7 E | East Central | 22 | 1.33\% | 4515 | 17.87\% |
| 7W | Central | 111 | 2.10\% | 17382 | 21.81\% |
| 8 | Southwest | 37 | 2.16\% | 7837 | 37.38\% |
| 9 | South Central | 66 | 2.59\% | 8375 | 24.62\% |
| 10 | Southeast | 137 | 2.41\% | 23409 | 30.31\% |
| 11 | 7-County Twin Cities | 3,189 | 9.68\% | 240283 | 50.15\% |
|  | TOTAL | 3,840 | 6.24\% | 348,063 | 40.0\% |

## Teacher Candidate Demographics

| Race/Ethnicity | Candidates Enrolled in Minnesota Teacher Preparation Programs |  |
| :--- | :---: | :---: |
|  | Number | Percentage |
| White | 9,964 | $79.74 \%$ |
| African American or Black | 842 | $6.74 \%$ |
| Hispanic/Latinx | 485 | $3.88 \%$ |
| Asian | 407 | $3.26 \%$ |
| Multiracial | 344 | $2.75 \%$ |
| American Indian or Alaska Native | 59 | $0.47 \%$ |
| Hawaiian or Pacific Islander | 14 | $0.11 \%$ |
| BIPOC Candidates | 2,142 | $17.14 \%$ |
| Total Unduplicated Candidates | 12,495 | $100.00 \%$ |

## Rulemaking Projects

## Licensure

- Tiered Licensure
- Permissions
- Licensure via Portfolio
- Related Services licensure requirements
- Short-call substitute teaching license
- Lifetime Substitute License (for retired teachers)
- Renewal

Teacher Preparation

- Approval
- Reporting
- Continuing Improvement
- Student teaching requirements
- Teacher educator qualifications
- School Counseling Programs (Active)


## Teacher Standards

- Pedagogy (Active)
- Health Education (Active)
- Physical Education (Active)
- Developmental Adapted

Physical Education (DAPE) (Active)

- Adult Basic Education (Active)
- Parent \& Family

Education (Active)

- Early Childhood Special Education (ECSE) (Active)


## Rulemaking Process

## Timeline

- How large is the project?
- What issues are being
addressed?

Rules Development


5

- Board Subcommittee
- Review relevant statutes
- Research
- Release a draft early in process
- Stakeholder engagement (below)


## Stakeholder Engagement

- Listening sessions
- Public comment at board meetings
- Formal comment periods
- Hearings
- Respond to comments


## Contact Us

(651) 539-4200

$\nabla$
pelsb@state.mn.us
$\square \mathrm{mn} . \mathrm{gov} / \mathrm{pelsb}$

- 1021 Bandana Blvd. E., Suite 222

St. Paul, MN 55108

## Short Call Substitute Teachers

\(\left.$$
\begin{array}{|cc|}\hline \text { Issues } & \text { Board Actions } \\
\hline \text { - Not being able to prioritize } \\
\text { sub apps }\end{array}
$$ \begin{array}{c}- Rulemaking to change short <br>
call sub period from 15 to 20 <br>

days\end{array}\right\}\)| - Siring temp workers to |
| :---: |
| increase licensing capacity |

## Proposed Solutions

- Remove BA requirement for ESPs and those with AAs who receive district training

