

2021 State Government Finance Omnibus - Articles 1 (Appropriations), 2 (State Government Operations), and 5 (Information Technology)
Comparison of Senate and House Bills

| | | House – HF 1952, 3rd Engrossment | | SAME or SIMILAR | Senate – HF 1952, the 1st Unofficial Engrossment (from SF 1831) | |
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| R | Topic | Section | Summary | | Section | Summary |
| | | Article 1 | | | Article 1 | |
| R1-A1 to R21-A1 | Appropriations | 1, 3-36 | Appropriations and riders for various agencies within the accounts managed by the state government finance and elections committee, and the Departments of Veterans Affairs and Military Affairs are described in the fiscal spreadsheet. | | 1-37 | Appropriations and riders for various agencies within the accounts managed by the state government finance and elections committee, and the Departments of Veterans Affairs and Military Affairs are described in the fiscal spreadsheet. |
| R1-A1 | Legislative Statutory Appropriation | 2 | Provides a statutory appropriation structure for legislative operating funds. Conforming policy changes are included in article 2. | Differences in policy structure | | The Senate appropriates operating funds to the legislature using a line-item structure. |
| R21-A1 | Sensory Accessibility Accommodations Grants | 36 | Appropriates funds to the Minnesota Council on Disability for sensory accessibility accommodations grants. The grant program is established in article 2. | House only | | |
| R21-A1 | Mass Demonstration Response Review Commission | 38 | Appropriates funds to the Legislative Auditor for the Mass Demonstration Response Review Commission established in Article 2. | House only | | |
| R21-A1 | State Parking Account | 39 | Exempts the state parking account from making a required annual transfer for fiscal years 2021 and 2022 | House only | | |

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| R21-A1, R22-A1 | Fiscal Cancellations | 40-42 | Cancels unspent funds from a number of appropriations and accounts. | Same, except for House section 42 | 41, 42 | Cancels unspent funds from a number of appropriations and accounts. |
| R23-A1 | Administrative Space Consolidation and Moving | 43 | Appropriates funds in fiscal year 2021 to the commissioner of administration for a comprehensive strategic plan for locating state agencies and for agency space consolidation, reconfiguration, and relocation costs. The strategic plan must consider the impact of COVID-19 and employee telecommuting policies on state building vacancies | House only | | |
| R23-A1 | Federal Funds Replacement | 44 | Requires the commissioner of management and budget to determine whether any expenditures supported by appropriations in this act are eligible uses of federal funding received under the Coronavirus State Fiscal Recovery Fund or the American Rescue Plan Act. If any expenditures are discovered to be eligible, the federal funds must be used for that expenditure and corresponding amounts appropriated by this act must be canceled to the general fund. | House only | | |
| R22-A1 | L'Orient Ave. Property | | | Senate only | 38 | Appropriates money from the general fund to reimburse the Federal Emergency Management Agency for the money used to purchase the property at 1415 L'Orient Avenue in St. Paul. There are related provisions in Article 2. |
| R22-A1 | Secretary of State | | | Senate only | 39 | Appropriates money to the secretary of state to implement Article 4. |

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| R22-A1 | HAVA appropriations | | House Article 3, sections 91 and 92 extend the availability of the existing HAVA appropriations | Policy differences | 40 | Requires the secretary of state to use all unobligated amounts in the Help America Vote Act account for grants to political subdivisions. |
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| | | House – HF 1952, 3rd Engrossment | | SAME or SIMILAR | Senate – HF 1952, the 1st Unofficial Engrossment (from SF 1831) | |
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| R | Topic | Section | Summary | | Section | Summary |
| | | Article 2- State Government Operations | | | Article 2 – State Government Operations | |
| R1-A2 | State Fire Museum | 1 | Designates the Bill and Bonnie Daniels Firefighters Hall and Museum as the official State Fire Museum. | House only | | |
| R29-A2, R8-A2 | Legislative Appropriations | 14-15, 61 | Conforming changes to reflect new statutory appropriations to fund the operations of the house of representatives, senate, and Legislative Coordinating Commission. These sections coordinate with the standing appropriations shown in the side by side for Article 1. | House only | | |
| R1-A2 to R4-A2 | Legislative Advisory Commission and federal funds expenditures | | | Senate only | 1-6 | Expands the membership of the Legislative Advisory Commission; modifies the process for the Legislative Advisory Commission’s approval of the expenditure of federal funds |
| R4-A2 | Legislative Reference Library | 3 | Authorizes the Legislative Reference Library to receive copies of state documents at no cost to the legislature or library. | SAME | 7 | Authorizes the Legislative Reference Library to receive copies of state documents at no cost to the legislature or library. |
| R5-A2 | Legislative Coordinating Commission | 4 | Provides a technical update to clarify the LCC’s authority to coordinate the activities of the joint legislative commissions, committees, offices, and task forces. | SAME | 8 | Provides a technical update to clarify the LCC’s authority to coordinate the activities of the joint legislative commissions, committees, offices, and task forces. |

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| R5-A2, R17-A2 | Legislative Budget Office | | | Senate only | 9, 10, 19, 25 | Authorizes the Legislative Budget Office to prepare fiscal notes when an agency does not; provides the LBO with access to data and employees to prepare a note |
| R5-A2 to R8-A2 | Office of the Legislative Auditor | 5-10, 61 | Provides a number of administrative and technical updates to the laws governing the work of the Office of the Legislative Auditor ADOPTED 6-10 and 61, subd. 1 on house side; adopted senate sec 12 as orally amended | SIMILAR | 12-18, 110(a) | Provides a number of administrative and technical updates to the laws governing the work of the Office of the Legislative Auditor. Sec. 12 precludes an OLA employee from being a candidate for elected public office. The House does not include this. Sec. 16 creates a statutory appropriation to the legislative auditor of money in the data security account. The House does not include this. |
| R9-A2 | Federal funds savings | | | Senate only | 20 | Requires agencies to report to the legislature on federal funds that permitted the agency to reduce the use of state funds |
| R9-A2 | Milestones report | 11, 61 | Repeal of the Milestone report and conforming change | House only | | |
| R10-A2 | Population estimates deadline | 12, 51 | Extends time for state and the Met Council to prepare population and household estimates from Census data in a year of the decennial census | House only | | |
| R11-A2 | Public Display of Business Address | 13 | Provides a mechanism to omit a business' address from the secretary of state's public website if the business entity has a single shareholder, member, manager, or owner and the business address is that person's residential address. These changes only omit the address from public display online; the classification of the information under the Government Data Practices Act is unchanged. | SIMILAR, technical drafting and effective date differences | 21 | Provides a mechanism to omit a business' address from the secretary of state's public website if the business entity has a single shareholder, member, manager, or owner and the business address is that person's residential address. These changes only omit the address from public display online; the classification of the information under the Government Data Practices Act is unchanged. |

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| R12-A2 | India Day | 16 | Designates August 15 of each year as “India Day.” The day is meant to recognize Minnesotans of Indian ancestry and their contributions to the state. | SIMILAR, technical drafting differences | 22 | Designates August 15 of each year as “India Day.” The day is meant to recognize Minnesotans of Indian ancestry and their contributions to the state. |
| R13-A2 | Tribal Government Relationship | 17 | Codifies an executive order recognizing the legal relationship between Tribal Nations and the state of Minnesota. State agencies are required to engage and be guided by a meaningful and timely consultation process with Tribal governments on relevant aspects of the agency work. | House only | | |
| R16-A2 | Peacetime emergency | | | Senate only | 23 | Requires legislative approval to extend a peacetime emergency beyond 30 days |
| R17-A2 | Unofficial fiscal notes | | | Senate only | 24 | Clarifies the data status of unofficial fiscal notes |
| R18-A2 | Rulemaking – specific authority | | | Senate only | 26 | Requires an agency to have specific authority to adopt rules |
| R18-A2 | Rulemaking – request for a hearing | | | Senate only | 27 | Lowers the threshold for the number of people required to request a hearing on certain rulemaking |
| R18-A2 | Contested case proceedings | | | Senate only | 28, 109 | Makes a decision of an administrative law judge the final decision in a contested case proceeding |
| R19-A2, R21-A2 | State Agency Value Initiative (SAVI) | | | Senate only | 31, 35 | Re-establishes the state agency value initiative that allows agencies to retain savings from cost efficiencies from one biennium to the next and to spend those savings in an approved manner |
| R20-A2 | State Employment Growth | | | Senate only | 32 | Limits growth in state employment based on population growth |
| R20-A2 | Single Source Audit | 18 | Requires MMB to contract with a qualified auditor to conduct an annual audit of the state’s use of federal grant funds. This audit is a requirement of federal law, | SIMILAR, technical drafting differences | 33 | Requires MMB to contract with a qualified auditor to conduct an annual audit of the state’s use of federal grant funds. This audit is a requirement of federal law, and is |

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| | | | and is currently conducted by the Office of the Legislative Auditor. | | | currently conducted by the Office of the Legislative Auditor. |
| R20-A2 | November Budget Forecast | 19 | Requires the annual November state budget forecast to be released by December 6, rather than by the end of the first week in December. | House only | | |
| R20-A2 | Positive General Fund Balances | 20 | Eliminates now-obsolete language regarding the transfer of certain surplus funds at the end of a biennium to the Clean Water Fund. | SIMILAR | 34 | Eliminates now-obsolete language regarding the transfer of certain surplus funds at the end of a biennium to the Clean Water Fund. |
| R22-A2 | Virtual Payments | 21 | Authorizes the commissioner of management and budget to establish a virtual payments program, which would permit state payments to vendors to be made through an electronic credit rather than a traditional check. | SAME | 36 | Authorizes the commissioner of management and budget to establish a virtual payments program, which would permit state payments to vendors to be made through an electronic credit rather than a traditional check. |
| R22-A2 | Payoff of appropriation bonds for professional football stadium | | | Senate only | 37, 88-90, 105 | Establishes a fund that to be used by the commissioner of management and budget to pay off the appropriation bonds that funded the construction of the professional football stadium; requires transfer of a calculated amount into the payoff fund; modifies the calculation for determining how much is available for deposit into the general reserve account for the stadium |
| R23-A2 | Administration Buildings | 22 | Modifies list of buildings for which the department of administration is responsible | SAME | 38 | Modifies list of buildings for which the department of administration is responsible |
| R23-A2 | Electric Vehicle Charging | 23 | Requires the commissioner of administration to collect payment from users of electric vehicle charging stations on the State Capitol Complex for the cost of the electricity consumed by the vehicle. | SIMILAR | 39 | Requires the commissioner of administration to collect payment from users of electric vehicle charging stations on the State Capitol Complex for the cost of the electricity consumed by the vehicle. |

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| | | | The House does not include detail regarding the structure of the fee. | | | |
| R24-A2 | Capitol Flag Program | 24 | Establishes a program to provide a U.S. and Minnesota state flag flown over the state capitol to the families of public safety officers killed in the line of duty, to families of military members who died while in active service, and to honor police canine officers who die in the line of duty. | SIMILAR | Sec. 3 of Article 5 | Establishes a program to provide a U.S. and Minnesota state flag flown over the state capitol to the families of public safety officers killed in the line of duty, to families of military members who died while in active service. The Senate does not include authority for flags to be flown for fallen police canine officers. |
| R25-A2, R26-A2, | State Historic Sites | | | Senate only | 40, 41, 66, 68, 69, 74 | Adds responsibilities for the State Historic Preservation office with regard to historic sites. Shifts certain responsibilities for historic sites from the Historical Society to the State Historic Preservation Office. |
| R26-A2 | State service canines | 25 | Allows the commissioner of administration to transfer title to state service canines to their handlers | SIMILAR | 42 | Allows the commissioner of administration to transfer title to retired state service canines to their handles |
| R26-A2 | Office of Collaboration and Dispute Resolution | 26 | Recodifies and modifies the enabling statute for the Office of Collaboration and Dispute Resolution | House only | | |
| R27-A2 | Office of Enterprise Sustainability | 27 | Creates an office of environmental sustainability to assist agencies in making progress on sustainability of government operations | House only | | |

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| R28-A2 | Obsolete duties for Administration | 28 | Eliminates certain obsolete duties for the commissioner of administration | SAME | 43 | Eliminates certain obsolete duties for the commissioner of administration |
| R28-A2, R29-A2 | Motor pools | 29, 30, 60 | Modifies the description of vehicles in the state’s motor pool, managed by the department of administration. Allows use of motor pool vehicles by the department of corrections inmate community work crews. | SAME | 44, 45 | Modifies the description of vehicles in the state’s motor pool, managed by the department of administration. Allows use of motor pool vehicles by the department of corrections inmate community work crews. |
| R30-A2 | Grants Administration | 31 | Provides statutory authorization for state agencies to retain a portion of an appropriation made to provide grants to support the administrative costs associated with the grant program. The amount that may be retained depends on the type of grant being administered. | House only | | |
| R30-A2 | Contracts with vendors associated with China’s Zinjiang Uyghur Autonomous Region | 32 | Prohibits state agencies from entering a contract with a vendor that produces, manufactures, or procures goods from China’s Zinjiang Uyghur Autonomous region that are made using convict labor, forced labor, indentured labor under penal sanctions, or involuntary servitude. An exemption is provided for contracts with a value of less than \$5,000. | House only | | |
| R30-A2 | Geographic Distribution of Staff Layoffs | 33 | Requires agencies to balance any necessary layoffs of state employees to ensure that economies of the state outside of the metropolitan area are not disproportionately affected. | SIMILAR | 30 | Requires agencies to balance any necessary layoffs of state employees to ensure that economies of the state outside of the metropolitan area are not disproportionately affected. |
| R31-A2 | Health Insurance Benefit Plans | 34 | Shifts the commissioner of management and budget’s duty to provide an option for a high-deductible health plan to certain employee groups so that it is permissive, rather than mandatory. | House only | | |
| R31-A2 | SEGIP Pharmacy Benefit Manager | 35 | Requires the commissioner of management and budget to contract for the services of a pharmacy benefit | SIMILAR | 59 | Requires the commissioner of management and budget to select a pharmacy benefit manager to administer the |

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| | | | <p>manager to administer the prescription drug benefit and pharmacy benefit management services for participants in the State Employee Group Insurance Program (SEGIP), effective January 1, 2023.</p> <p>Subd. 3 requires designees from join labor-management committees to assist with the reverse auction process.</p> | | | <p>prescription drug benefit and pharmacy benefit management services for participants in the State Employee Group Insurance Program (SEGIP) through a reverse auction, effective January 1, 2023.</p> |
| R35-A2 to R39-A2 | Historic sites – technical and administration | 36, 37, 39, 40, 41, 43, 44, 45 | Makes technical and administrative changes to the statutes relating to historic sites | SAME | 61, 62, 64, 65, 67, 71, 72, 75 | Makes technical and administrative changes to the statutes relating to historic sites |
| R35-A2 | Historic sites – designated state agency | 38 | Designates the Minnesota Historical Society as the state agency for administering federal act for preservation of historical and archeological data. Makes other technical changes | Policy differences | 63 | Makes technical changes. (Leaves the department of administration as the designated state agency for administering federal act for preservation of historical and archeological data.) |
| R38-A2 | Historic sites – Agency process and mediation | 42 | Eliminates preclusion on an employee of the Historical Society serving on the mediation task force for situations where a state agency and the State Historic Preservation Office disagree on plans for changes to state historic sites or places or places on the National Register of Historic Places. | Policy differences | 70 | Requires an agency to consult with the State Historic Preservation Office before conveying state-owned property on the list of historical sites or designated as a historical place. Technical changes. (Does not eliminate the preclusion on an employee of the Minnesota Historical Society serving on a mediation task force for situation where a state agency and the State Historic Preservation Office disagree on plans for changes to state historic sites or places or places on the National Register of Historic Places.) |
| R39-A2 | Historic sites - flags | | | Senate only | 73 | Requires the State Historic Preservation Office to display U.S. and Minnesota flags at historic sites owned by the state. |
| R40A2 | Cosmetology regulation moved to Department of Health | | | Senate only | 76-78, 80, 110(c), | Eliminates the board of cosmetology and moves responsibilities for regulating cosmetology to the department of health. Eliminates requirement that a school manager be a cosmetologist. |

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| | | | | | 106, 109 | |
| R40-A2 | Contracts with exclusive representatives | | | Senate only | 79 | Precludes public employers from contracting to pay more than is approved in a spending plan |
| R42-A2 | Racing Commission | | | Senate only | 81-87 | Provides a number of administrative and technical updates to the laws governing the work of the Racing Commission |
| R41-A2 | Census workers' access to residence buildings | 46 | Gives census workers certain access to residence buildings to conduct the decennial census. | | | |
| R44-A2 | Federal Tax Information; Background Checks | 47, 49, 52 | Establishes a background check procedure necessary to comply with requirements related to accessing federal tax information by agency employees and others with access to the information. | House only, but see provisions in Senate tax bill | | |
| R44-A2 | Taxpayer Assistance Grants | 48 | Modifies the eligibility requirements governing grantmaking to organizations providing voluntary income tax preparation services. The modification aligns with a standard provided in federal law. | House only | | |
| R48-A2 | Gambling Control Board Membership | 50 | Permits members of the Gambling Control Board to remain in their position until a successor is appointed, unless the appointing authority directs otherwise. | SAME | 91 | Permits members of the Gambling Control Board to remain in their position until a successor is appointed, unless the appointing authority directs otherwise. |
| R48-A2 | Lottery winner privacy | | | Senate only | 92, 93 | Classifies as private data the name of the winner of lottery prizes and second chance drawings where the prize is more than \$10,000. |
| R48-A2 | Public Employee Retirement | | | Senate only | 94, 95 | Reduces by \$10 million per year the state contribution to the Public Employee Retirement plan (PERA) for the Minneapolis Employers Retirement Fund (MERF); and |

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| | Association plan (regarding MERF) | | | | | increases by \$10 million per year the contribution required of Minneapolis employers to PERA for MERF. |
| R55-A2 | Local impact notes funding | | | Senate only | 96 | Moves a transfer of \$207,000 that is currently going to management and budget for the work of preparing local impact notes to the legislative budget office |
| R56-A2 | Daylight Saving Time | | | Senate only | 97 | Places the state on daylight saving time all year, after federal law permits this change |
| R51-A2 | Racial Equity Impact Assessment Working Group | 53 | Establishes a working group to make recommendations for creating a racial equity impact note for proposed legislation. A report is due February 1, 2022, and the group expires September 1, 2023. | House only | | |
| R52-A2 | Sensory Accessibility Accommodations Grants | 54 | Requires the Department of Administration, Office of Grants Management, to award grants to support building modifications and other accommodations for individuals with autism spectrum disorder or other disabilities or health issues with sensory impacts. Consultation with the Governor’s Council on Developmental Disabilities is required. | House only | | |
| R53-A2 | Check or Debit Card for Gambling Purchases | 55 | Provides that, during a telephone conversation by a person seeking to purchase a raffle ticket, an organization can accept payment by check or debit card provided the debit card is checked against a nationally recognized database of bank identification numbers that confirms the card is a debit card. This section expires July 1, 2022. | House only | | |
| R53-A2 | L’Orient Avenue Property | 56 | Requires the commissioner of administration to submit a report to the legislature detailing plans for use of the state property located at 1415 L’Orient Avenue in St. Paul. This property was purchased by the state in 2020 for potential space needs in the event of a large number of deaths due to the COVID-19 pandemic. | Policy differences | 103 | Requires the commissioner of administration to designate the state property located at 1415 L’Orient Avenue in St. Paul as surplus property and dispose of it. |

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| R53-A2 | Mass Demonstration Response Review Commission | 57-59 | Establishes a Mass Demonstration Response Review Commission to conduct public meetings and issue a report reviewing the state and local responses to the mass public demonstrations occurring in the state in 2020 and 2021. The commission consists of ten members, appointed by the chief justice of the Minnesota Supreme Court. A number of additional details are provided. A report must be completed no later than December 15, 2021. | House only | | |
| R59-A2 | Employee gainsharing | 61 | Repeals an existing requirement that the commissioner of management and budget administer an employee gainsharing program, to reward state employees who make suggestions that lead to documented cost savings to state government. | House only | | |
| R59-A2 | Interagency agreements and transfers | 61 | Repeals a section of statute that obligates agency heads to provide reports to the legislature for certain types of interagency agreements, and for appropriation transfers within or between agencies. | House only | | |
| R56-A2 | Federal funds for COVID to be spent only by appropriation by law | | | Senate only | 98 | Requires that federal funds received by the state for COVID-19 between March 1, 2021, and June 30, 2022, be spent only through a direct appropriation in law. Specifies that the typical statutory processes for spending federal funds, through approval of the Legislative Advisory Commission, are not applicable to these federal funds. |
| R56-A2 | Penalties for violation of executive orders | | | Senate only | 99 | Precludes an agency from imposing a penalty for violation of an executive order during the COVID-19 peacetime emergency beyond the penalty specified in the executive order. |
| R57-A2 | Reduction in appropriation for unfilled positions | | | Senate only | 100 | Reduces appropriations to agencies for the biennium ending June 30, 2023, by the amount of salaries and |

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| | | | | | | benefits for positions that are not filled within 180 days of posting. Certain positions are exempted |
| R57-A2 | Report on rulemaking authority | | | Senate only | 101 | Requires each agency to list current grants of rulemaking authority in its obsolete rules report due December 1, 2021. Specifies required contents. Makes a grant of rulemaking authority presumed invalid for adopting future rules if it is based on rulemaking authority not cited on the report. These requirements are in addition to existing requirements for the obsolete rules report. |
| R57-A2 | Columbus statue | | | Senate only | 104 | Requires the commissioner of administration to repair and replace the statue of Columbus on the Capital grounds |
| R58-A2 | Emergency contracts report | | | Senate only | 107 | Requires the commissioner of administration to report to the legislature on contracts entered into under emergency powers |
| R58-A2 | COVID-19 response | | | Senate only | 108 | Requests the legislative auditor to conduct a special review of the state's response to COVID-19. |

| | | House – HF 1952, 3rd Engrossment | | SAME OR SIMILAR | Senate – HF 1952, the 1st Unofficial Engrossment (from SF 1831) | |
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| R | Topic | Section | Summary | | Section | Summary |
| Rx-A5 | | Article 5 – Information Technology | | | Article 2 – State Government Operations | |
| R1-A5 | Legislative Commission on Cybersecurity | 1, 17 | Establishes a Legislative Commission on Cybersecurity. The commission is required to provide oversight related to the state’s cybersecurity measures, including review of the policies and practices of state agencies, and recommending changes to protect against cyber threats. The commission is also permitted to develop recommendations and draft legislation to support and strengthen the state’s cybersecurity infrastructure. | SIMILAR – Senate provides mechanism to select a chair if there is no majority choice and clarifies terms for first members. | 11, 102 | Establishes a Legislative Commission on Cybersecurity. The commission is required to provide oversight related to the state’s cybersecurity measures, including review of the policies and practices of state agencies, and recommending changes to protect against cyber threats. The commission is also permitted to develop recommendations and draft legislation to support and strengthen the state’s cybersecurity infrastructure. |
| R2-A5, R13- A5 | Miscellaneous MN.IT | 2-16, 18, 19 | Provides a number of technical and miscellaneous changes to the laws governing the state’s IT services. Among them are a change in the legal name of Minnesota’s IT agency: from “Office of MN.IT Services” to the “Department of Information Technology Services.” Among these changes include those recommended by the Governor’s Blue Ribbon Council on IT Services, and other recommendations of a report by the Office of the Legislative Auditor. | SAME | 29, 46-58, 60, 109, 110(b) | Provides a number of technical and miscellaneous changes to the laws governing the state’s IT services. Among them are a change in the legal name of Minnesota’s IT agency: from “Office of MN.IT Services” to the “Department of Information Technology Services.” Among these changes include those recommended by the Governor’s Blue Ribbon Council on IT Services, and other recommendations of a report by the Office of the Legislative Auditor. |