1.2 1.3 1.4 1.5	relating to commerce; establishing the Minnesota Insurance Marketplace; prescribing its powers and duties; establishing the right not to participate; appropriating money; amending Minnesota Statutes 2012, section 13.7191, by adding a subdivision; proposing coding for new law as Minnesota Statutes, chapter 62V.
1.7	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MINNESOTA:
1.8	Section 1. Minnesota Statutes 2012, section 13.7191, is amended by adding a
1.9	subdivision to read:
1.10	Subd. 14a. Minnesota Insurance Marketplace. Classification and sharing of data
1.11	of the Minnesota Insurance Marketplace is governed by section 62V.06.
1.12	Sec. 2. [62V.01] TITLE.
1.13	This chapter may be cited as the "Minnesota Insurance Marketplace Act."
1.14	Sec. 3. [62V.02] DEFINITIONS.
1.15	Subdivision 1. Scope. For the purposes of this chapter, the following terms have
1.16	the meanings given.
1.17	Subd. 2. Board. "Board" means the board of directors specified in section 62V.04.
1.18	Subd. 3. Health benefit plan. "Health benefit plan" means a policy, contract,
1.19	certificate, or agreement defined in section 62A.011, subdivision 3, and a dental plan
1.20	defined in section 62Q.76, subdivision 3.
1.21	Subd. 4. Health carrier. "Health carrier" has the meaning defined in section
1.22	62A.011.

A bill for an act

Sec. 3. 1

insuran	abd. 5. Individual market. "Individual market" means the market for health
	ce coverage offered to individuals.
<u>S</u> ı	abd. 6. Insurance producer. "Insurance producer" has the meaning defined
in section	on 60K.31.
<u>S</u> 1	abd. 7. Minnesota Insurance Marketplace. "Minnesota Insurance Marketplace"
means t	the Minnesota Insurance Marketplace created as a state health benefit exchange
as desci	ribed in section 1311 of the federal Patient Protection and Affordable Care Act
(Public	Law 111-148), and further defined through amendments to the act and regulations
issued u	under the act.
Sı	abd. 8. Navigator. "Navigator" has the meaning described in section 1311(i) of
the fede	eral Patient Protection and Affordable Care Act (Public Law 111-148), and further
defined	through amendments to the act and regulations issued under the act.
Sı	abd. 9. Public health care program. "Public health care program" means any
public ł	nealth care program administered by the commissioner of human services whereby
eligibili	ty for the program is determined according to a modified adjusted gross income
standar	<u>d.</u>
<u>S</u> 1	abd. 10. Small group market. "Small group market" means the market for health
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	4. [62V.03] MINNESOTA INSURANCE MARKETPLACE;
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ESTAB Si	BLISHMENT. abdivision 1. Creation. The Minnesota Insurance Marketplace is created as a
ESTAB Su board u	abdivision 1. Creation. The Minnesota Insurance Marketplace is created as a nder section 15.012, paragraph (a), to:
ESTAB Su board u (1	abdivision 1. Creation. The Minnesota Insurance Marketplace is created as a nder section 15.012, paragraph (a), to:) promote innovation, competition, quality, value, market participation,
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ESTAB Su board u (1) affordal of healt (2) benefit Insuran market (3) and to a	Abdivision 1. Creation. The Minnesota Insurance Marketplace is created as a under section 15.012, paragraph (a), to: 1) promote innovation, competition, quality, value, market participation, polity, meaningful choices, health improvement, care management, and portability the benefit plans; 2) facilitate and simplify the comparison, choice, enrollment, and purchase of health plans for individuals purchasing in the individual market through the Minnesota ce Marketplace and for employees and employers purchasing in the small group through the Minnesota Insurance Marketplace; 2) assist small employers with access to small business health insurance tax credits assist individuals with access to public health care programs, premium assistance
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Sec. 4. 2

3.1	Subd. 2. Application of other law. (a) The Minnesota Insurance Marketplace is
3.2	subject to review by the legislative auditor under section 3.971.
3.3	(b) Board members of the Minnesota Insurance Marketplace are subject to section
3.4	10A.07. Board members and the personnel of the Minnesota Insurance Marketplace
3.5	are subject to section 10A.071.
3.6	(c) All meetings of the board shall comply with the open meeting law in chapter
3.7	13D, except that:
3.8	(1) meetings regarding personnel negotiations may be closed at the discretion of
3.9	the board;
3.10	(2) meetings regarding contract negotiations may be closed at the discretion of
3.11	the board; and
3.12	(3) meetings regarding private, not public, nonpublic, or trade secret information
3.13	are closed to the public.
3.14	(d) The Minnesota Insurance Marketplace and provisions specified under this
3.15	chapter are exempt from:
3.16	(1) chapter 14, including section 14.386 but not sections 14.48 to 14.69; and
3.17	(2) chapters 16B and 16C, with the exception of sections 16C.08, subdivision
3.18	2, paragraph (b), clauses (1) to (8); 16C.086; 16C.09, paragraph (a), clauses (1) and
3.19	(3), paragraph (b), and paragraph (c); and section 16C.16. However, the Minnesota
3.20	Insurance Marketplace, in consultation with the commissioner of administration, shall
3.21	implement policies and procedures to establish an open and competitive procurement
3.22	process for the Minnesota Insurance Marketplace that, to the extent practicable, conforms
3.23	to the principles and procedures contained in chapters 16B and 16C. In addition, the
3.24	Minnesota Insurance Marketplace may enter into an agreement with the commissioner of
3.25	administration for other services.
3.26	Sec. 5. [62V.04] GOVERNANCE.
3.27	Subdivision 1. Board. The Minnesota Insurance Marketplace is governed by a
3.28	board of directors with seven members.
3.29	Subd. 2. Appointment. (a) Board membership of the Minnesota Insurance
3.30	Marketplace consists of the following:
3.31	(1) three members appointed by the governor with the advice and consent of both the
3.32	senate and the house of representatives acting separately in accordance with paragraph (d),
3.33	with one member representing the interests of individual consumers eligible for individual
3.34	market coverage, one member representing individual consumers eligible for public
3.35	health care program coverage, and one member representing small employers. Members

Sec. 5. 3

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are appointed to serve four-year staggered terms following the initial staggered-term
lot determination;

- (2) three members appointed by the governor with the advice and consent of both the senate and the house of representatives acting separately in accordance with paragraph (d) who have demonstrated expertise, leadership, and innovation in the following areas: one member representing the areas of health administration, health care finance, health plan purchasing, and health care delivery systems; one member representing the areas of public health, health disparities, public health care programs, and the uninsured; and one member representing health policy issues related to the small group and individual markets. Members are appointed to serve four-year staggered terms following the initial staggered-term lot determination; and
 - (3) the commissioner of human services or a designee.
- (b) Section 15.0597 shall apply to all appointments, except for the commissioner and initial appointments.
- (c) The governor shall make appointments to the board that are consistent with federal law and regulations regarding its composition and structure.
- (d) Upon appointment by the governor, a board member shall exercise duties of office immediately. If both the house of representatives and the senate vote not to confirm an appointment, the appointment terminates on the day following the vote not to confirm in the second body to vote.
 - (e) Initial appointments shall be made within 30 days of enactment.
- Subd. 3. **Terms.** (a) Board members may serve no more than two consecutive terms, except for the commissioner or the commissioner's designee, who shall serve until replaced by the governor.
 - (b) A board member may resign at any time by giving written notice to the board.
- (c) The appointed members under subdivision 2, paragraph (a), clauses (1) and (2), shall have an initial term of two, three, or four years, determined by lot by the secretary of state.
- Subd. 4. Conflicts of interest. Within one year prior to or at any time during their appointed term, board members appointed under subdivision 2, paragraph (a), clauses (1) and (2), shall not be employed by, be a member of the board of directors of, or otherwise be a representative of a health carrier, health care provider, navigator, insurance producer, or other entity in the business of selling items or services of significant value to or through the Minnesota Insurance Marketplace. No member of the board may currently serve as a lobbyist, as defined under section 10A.01, subdivision 21.

Sec. 5. 4

	Subd. 5. Acting chair; first meeting; supervision. (a) The governor shall designate
as ac	ting chair one of the appointees described in subdivision 2.
	(b) The board shall hold its first meeting within 60 days of enactment.
	(c) The board shall elect a chair to replace the acting chair at the first meeting.
	Subd. 6. Chair. The board shall have a chair, elected by a majority of members.
The (chair shall serve for one year.
	Subd. 7. Officers. The members of the board shall elect officers by a majority of
mem	bers. The officers shall serve for one year.
	Subd. 8. Vacancies. If a vacancy occurs for a board seat that was appointed
by th	the governor, the governor shall appoint a new member within 90 days, and the
	y appointed member shall be subject to the same confirmation process described in
	ivision 2.
	Subd. 9. Removal. A board member may be removed by the board only for cause
follo	wing notice, hearing, and a two-thirds vote of the board. A conflict of interest as
	ed in subdivision 4 shall be cause for removal from the board.
	Subd. 10. Meetings. The board shall meet at least quarterly.
	Subd. 11. Quorum. A majority of the members of the board constitutes a quorum
and t	he affirmative vote of a majority of members of the board is necessary and sufficie
for a	ction taken by the board.
	Subd. 12. Compensation. Board members may be compensated according to
section	on 15.0575.
	Subd. 13. Advisory committees. (a) The board may establish, as necessary,
advis	sory committees to gather information related to the operation of the Minnesota
Insur	rance Marketplace.
	(b) Section 15.0597 shall not apply to any advisory committee established by the
board	<u>d.</u>
S c.	ec. 6. [62V.05] RESPONSIBILITIES AND POWERS OF THE MINNESOTA
	URANCE MARKETPLACE.
11150	Subdivision 1. General. (a) The board shall operate the Minnesota Insurance
Mork	setplace according to this chapter and applicable state and federal law.
IVIAIK	
	(b) The board has the power to: (1) ampley personnel and delegate administrative operational and other
*0.022 =	(1) employ personnel and delegate administrative, operational, and other
	onsibilities to the director and other personnel as deemed appropriate by the board.
	authority is subject to chapters 43A and 179A. The director and managerial staff of directors and shall be a shall be a small specified service and shall be
tne N	Ainnesota Insurance Marketplace shall serve in the unclassified service and shall b

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governed by a compensation plan prepared by the board, submitted to the commissioner

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6.2	of management and budget for review and comment within 14 days of its receipt, and
6.3	approved by the Legislative Coordinating Commission and the legislature under section
6.4	3.855, except that section 15A.0815, subdivision 5, paragraph (e), shall not apply;
6.5	(2) establish the budget of the Minnesota Insurance Marketplace;
6.6	(3) seek and accept money, grants, loans, donations, materials, services, or
6.7	advertising revenue from government agencies, philanthropic organizations, and public
6.8	and private sources to fund the operation of the Minnesota Insurance Marketplace;
6.9	(4) contract for the receipt and provision of goods and services;
6.10	(5) enter into information-sharing agreements with federal and state agencies and
6.11	other entities, provided the agreements include adequate protections with respect to
6.12	the confidentiality and integrity of the information to be shared, and comply with all
6.13	applicable state and federal laws, regulations, and rules, including the requirements of
6.14	section 62V.06; and
6.15	(6) take any other actions reasonably required to implement and administer its
6.16	responsibilities.
6.17	(c) The board shall establish policies and procedures to gather public comment and
6.18	provide public notice in the State Register.
6.19	(d) Within 180 days of enactment, the board shall establish bylaws, policies,
6.20	and procedures governing the operations of the Minnesota Insurance Marketplace in
6.21	accordance with this chapter.
6.22	Subd. 2. Operations funding. (a) Beginning January 1, 2015, the board may
6.23	retain or collect up to 3.5 percent of premiums for individual market and small group
6.24	market health benefit plans sold through the Minnesota Insurance Marketplace to fund
6.25	the operations of the Minnesota Insurance Marketplace.
6.26	(b) Prior to January 1, 2015, the Minnesota Insurance Marketplace shall retain or
6.27	collect 3.5 percent of total premiums for individual market and small group market health
6.28	benefit plans sold through the Minnesota Insurance Marketplace to fund the operations
6.29	of the Minnesota Insurance Marketplace.
6.30	Subd. 3. Insurance producers. (a) The commissioner of management and
6.31	budget, in consultation with the commissioner of commerce, shall establish minimum
6.32	standards for certifying insurance producers who may sell health benefit plans through
6.33	the Minnesota Insurance Marketplace. Producers must complete four hours of training
6.34	in order to receive certification. Certification and training shall be administered by the
6.35	commissioner of commerce, and the training required under this section shall qualify as
6.36	continuing education required under chapter 60K.

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(b) Producer compensation shall be established by health carriers that provide health
benefit plans through the Minnesota Insurance Marketplace. Compensation to producers
must be equivalent for health benefit plans sold through the marketplace or outside the
marketplace.
(c) Each health carrier that offers or sells health benefit plans through the Minnesota
Insurance Marketplace shall report in writing to the marketplace on a quarterly basis the
compensation and other incentives it offers or provides to its insurance producers with
regard to each type of health benefit plan the health carrier offers or sells both inside and
outside the marketplace.
(d) An insurance producer that offers health benefits plans for the small group
market in the marketplace shall not discourage an employer from choosing to offer its
employees a defined contribution type of group health benefit plan.
(e) An insurance producer that offers health benefit plans through the Minnesota
Insurance Marketplace shall disclose to prospective purchasers, at the time of the insurance
producer's first contact with the prospective purchaser, the health carriers for which the
insurance producer is authorized to sell health benefit plans through the exchange.
Subd. 4. Navigator; in-person assisters; call center. (a) The board may establish
policies and procedures for the ongoing operation of a navigator program, in-person
assister program, call center, and customer service provisions for the Minnesota Insurance
Marketplace to be implemented beginning January 1, 2015.
(b) Until the implementation of the policies and procedures described in paragraph
(a), the following shall be in effect:
(1) the navigator program shall be fulfilled through section 256.962;
(2) entities eligible to be navigators, including insurance producers, Indian tribes and
organizations, and counties may serve as in-person assisters;
(3) the commissioner of management and budget shall establish requirements
and compensation for the in-person assister program within 30 days of enactment.
Compensation for in-person assisters must take into account any other compensation
received by the in-person assister for conducting the same or similar services; and
(4) call center operations shall utilize existing state resources and personnel,
including referrals to counties for medical assistance.
(c) The commissioner of management and budget shall establish a toll-free number
for the Minnesota Insurance Marketplace and may hire and contract for additional
resources as deemed necessary.

Subd. 5. Health carrier requirements; participation. (a) Beginning January 1,

2015, the board shall have the power to establish certification requirements for health

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carriers and health benefit plans offered through the Minnesota Insurance Marketplace
unless by June 1, 2013, the legislature enacts regulatory requirements that:
(1) apply uniformly to all health carriers and health benefit plans in the individual
market;
(2) apply uniformly to all health carriers and health benefit plans in the small
group market; and
(3) satisfy federal certification requirements for the Minnesota Insurance
Marketplace.
(b) The board has the power to select health carriers and health benefit plans for
participation in the Minnesota Insurance Marketplace from the health carriers and health
benefit plans that have met certification requirements. Selection must be determined in the
interests of the individual consumers and employers and within federal requirements.
(c) For health benefit plans offered through the Minnesota Insurance Marketplace
beginning January 1, 2015, health carriers must use the most current addendum for Indian
health care providers approved by Centers for Medicare and Medicaid Services and the
tribes as part of their contracts with Indian health care providers.
Subd. 6. Appeals. (a) The board may conduct hearings, appoint hearing officers,
and recommend final orders related to appeals of any Minnesota Insurance Marketplace
determinations, except for those determinations identified in paragraph (d). An appeal
by a health carrier regarding a specific certification or selection determination made by
the Minnesota Insurance Marketplace under subdivision 5, paragraph (a) or (b), must be
conducted as a contested case proceeding under chapter 14, with the report or order of
the administrative law judge constituting the final decision in the case, subject to judicial
review under sections 14.63 to 14.69. For other appeals, the board shall establish hearing
processes which provide for a reasonable opportunity to be heard and timely resolution of
the appeal and which are consistent with the requirements of federal law and guidance.
An appealing party may be represented by legal counsel at these hearings, but this is
not a requirement.
(b) The Minnesota Insurance Marketplace may establish service-level agreements
with state agencies to conduct hearings for appeals. Notwithstanding section 471.59,
subdivision 1, a state agency is authorized to enter into service-level agreements for this
purpose with the Minnesota Insurance Marketplace.
(c) For proceedings under this subdivision, the Minnesota Insurance Marketplace may
be represented by an attorney who is an employee of the Minnesota Insurance Marketplace
(d) This subdivision does not apply to appeals of determinations where a state
agency hearing is available under section 256.045.

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Subd. 7. **Agreements; consultation.** (a) The board shall:

- (1) establish and maintain an agreement with the chief information officer of the Office of Enterprise Technology for information technology services that ensures coordination with public health care programs. The board may establish and maintain agreements with the chief information officer of the Office of Enterprise Technology for other information technology services, including an agreement that would permit the Minnesota Insurance Marketplace to administer eligibility for additional health care and public assistance programs under the authority of the commissioner of human services;
- (2) establish and maintain an agreement with the commissioner of human services for cost allocation and services regarding eligibility determinations and enrollment for public health care programs. The board may establish and maintain an agreement with the commissioner of human services for other services; and
- (3) establish and maintain an agreement with the commissioners of commerce and health for services regarding enforcement of Minnesota Insurance Marketplace certification requirements for health benefit plans offered through the Minnesota Insurance Marketplace. The board may establish and maintain agreements with the commissioners of commerce and health for other services.
- (b) The board shall consult with the commissioners of commerce and health regarding the operations of the Minnesota Insurance Marketplace.
- (c) The board shall consult with Indian tribes and organizations regarding the operation of the Minnesota Insurance Marketplace.
- (d) The board shall establish advisory committees to provide the health care industry, consumers, and other stakeholders with the opportunity to share their perspectives regarding the operations of the Minnesota Insurance Marketplace.

Sec. 7. [62V.06] DATA.

- (a) The Minnesota Insurance Marketplace is a state agency for purposes of the Minnesota Government Data Practices Act, and is subject to all provisions of chapter 13, including the penalties and remedies provided in sections 13.08 to 13.09. The definitions contained in section 13.02 apply to this section.
- (b) Government data of the Minnesota Insurance Marketplace on individuals, employees of employers, and employers using the Minnesota Insurance Marketplace are private data on individuals or nonpublic data. The Minnesota Insurance Marketplace may share not public data with state and federal agencies and other entities if the exchange of the data is reasonably necessary to carry out the functions of the Minnesota Insurance Marketplace. State agencies shall share not public data with the Minnesota Insurance

Sec. 7. 9

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Marketplace if the exchange of the data is reasonably necessary to carry out the functions of the Minnesota Insurance Marketplace. Notwithstanding the provisions governing summary data in sections 13.02, subdivision 19, and 13.05, subdivision 7, the Minnesota Insurance Marketplace may derive summary data from nonpublic data under this section.

- (c) The Minnesota Insurance Marketplace must provide a Tennessen warning, as provided in section 13.04, subdivision 2, to any individual asked to supply private data to the marketplace. The warning must explicitly list each person or entity authorized by law to receive or access the data, and list the specific ways in which the data will be used. The Minnesota Insurance Marketplace may not share or use data in any manner not described to the data subject in the Tennessen warning. The marketplace must also provide the data subject a notice of the data subject's rights related to the handling of genetic information, pursuant to section 13.386. The notice must be provided in an electronic format suitable for downloading or printing by the data subject.
- (d) No later than October 1, 2013, the Minnesota Insurance Marketplace must enter into a written data sharing agreement with any federal, state, county, or private entity with which the exchange is authorized by law to share private or nonpublic data. The contract must specify the types of data that will be shared, and the specific duties of the exchange that establish a need for the data sharing. Sharing of data that is not authorized by law and specified in a data sharing agreement is prohibited. A data sharing agreement entered under this section constitutes a contract with a government entity for purposes of section 13.05, subdivisions 6 and 11.

Sec. 8. [62V.07] FUNDS.

All funds received by the Minnesota Insurance Marketplace must be deposited in a dedicated fund which may earn interest and are appropriated to the Minnesota Insurance Marketplace for the purpose for which the funds were received. Funds do not cancel and are available until expended.

Sec. 9. [62V.08] REPORT.

The Minnesota Insurance Marketplace shall submit a report to the legislature by January 15, 2015, and each January 15 thereafter, on: (1) the performance of Minnesota Insurance Marketplace operations; (2) meeting the Minnesota Insurance Marketplace responsibilities; and (3) an accounting of the Minnesota Insurance Marketplace budget activities.

Sec. 10. [62V.09] EXPIRATION AND SUNSET EXCLUSION.

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Notwithstanding Minnesota Statutes, section 15.059, the Minnesota Insurance
Marketplace Act shall not expire. The board is not subject to review or sunsetting under
Minnesota Statutes, chapter 3D.

Sec. 11. [62V.10] RIGHT NOT TO PARTICIPATE.

Nothing in this chapter infringes on the right of a Minnesota citizen not to participate in the Minnesota Insurance Marketplace.

Sec. 12. TRANSITION OF AUTHORITY.

(a) Upon the effective date of this act, the commissioner of management and budget shall exercise all authorities and responsibilities under Minnesota Statutes, sections 62V.03 and 62V.05 until the board has satisfied the requirements of Minnesota Statutes, section 62V.05, subdivision 1, paragraph (d).

(b) Upon the establishment of bylaws, policies, and procedures governing the operations of the Minnesota Insurance Marketplace by the board as required under Minnesota Statutes, section 62V.05, subdivision 1, paragraph (d), all personnel, assets, contracts, obligations, and funds managed by the commissioner of management and budget for the design and development of the Minnesota Insurance Marketplace shall be transferred to the board. Existing personnel managed by the commissioner of management and budget for the design and development of the Minnesota Insurance Marketplace shall staff the board upon enactment.

Sec. 13. MINNESOTA COMPREHENSIVE HEALTH INSURANCE

TERMINATION.

The commissioner of commerce, in consultation with the board of directors of the Minnesota Comprehensive Health Insurance Association, has the authority to develop and implement the phase out and eventual termination of coverage provided by the Minnesota Comprehensive Health Insurance Association under Minnesota Statutes, chapter 62E. The phase out of coverage shall begin no sooner than January 1, 2014.

Sec. 14. EFFECTIVE DATE.

Sections 1 to 13 are effective the day following final enactment. Any actions taken by any state agencies in furtherance of the design, development, and implementation of the Minnesota Insurance Marketplace prior to the effective date shall be considered actions taken by the Minnesota Insurance Marketplace and shall be governed by the provisions of

Sec. 14. 11

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Marketplace is effective January 1, 2014.

Sec. 14. 12