

HF1134 - 0 - Jail Capital Improvement Project Report Required

Chief Author: **Fue Lee**
 Committee: **Public Safety Finance & Policy**
 Date Completed: **3/17/2023 2:00:03 PM**
 Lead Agency: **Minn Management and Budget**
 Other Agencies:
 Corrections Dept

State Fiscal Impact	Yes	No
Expenditures	X	
Fee/Departmental Earnings		X
Tax Revenue		X
Information Technology		X
Local Fiscal Impact		X

This table shows direct impact to state government only. Local government impact, if any, is discussed in the narrative. Reductions shown in the parentheses.

State Cost (Savings)	Biennium			Biennium		
	Dollars in Thousands	FY2023	FY2024	FY2025	FY2026	FY2027
Corrections Dept						
General Fund	-	445	230	14	14	
State Total						
General Fund	-	445	230	14	14	
	Total	-	445	230	14	14
	Biennial Total			675		28

Full Time Equivalent Positions (FTE)	Biennium			Biennium	
	FY2023	FY2024	FY2025	FY2026	FY2027
Corrections Dept					
General Fund	-	3	3	-	-
	Total	-	3	3	-

Lead LBO Analyst's Comment

I have reviewed this fiscal note for reasonableness of content and consistency with the LBO's Uniform Standards and Procedures.

LBO Signature: Susan Nelson **Date:** 3/17/2023 2:00:03 PM
Phone: 651-296-6054 **Email:** susan.nelson@lbo.mn.gov

State Cost (Savings) Calculation Details

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*Transfers In/Out and Absorbed Costs are only displayed when reported.

State Cost (Savings) = 1-2		Biennium			Biennium	
Dollars in Thousands		FY2023	FY2024	FY2025	FY2026	FY2027
Corrections Dept						
General Fund	-	445	230	14	14	
Total	-	445	230	14	14	
Biennial Total			675		28	
1 - Expenditures, Absorbed Costs*, Transfers Out*						
Corrections Dept						
General Fund	-	445	230	14	14	
Total	-	445	230	14	14	
Biennial Total			675		28	
2 - Revenues, Transfers In*						
Corrections Dept						
General Fund	-	-	-	-	-	-
Total	-	-	-	-	-	-
Biennial Total			-		-	

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Total	-	-	-	-	-	-
Biennial Total			-			-

Full Time Equivalent Positions (FTE)	Biennium			Biennium		
		FY2023	FY2024	FY2025	FY2026	FY2027
Total	-	-	-	-	-	-

LBO Analyst's Comment

I have reviewed this fiscal note for reasonableness of content and consistency with the LBO's Uniform Standards and Procedures.

LBO Signature: Susan Nelson **Date:** 3/17/2023 8:13:37 AM
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Total	-	-	-	-	-	-
Biennial Total			-			-
1 - Expenditures, Absorbed Costs*, Transfers Out*						
Total	-	-	-	-	-	-
Biennial Total			-			-
2 - Revenues, Transfers In*						
Total	-	-	-	-	-	-
Biennial Total			-			-

Bill Description

HF1134-0, as introduced, Section 1 requires the Commissioner of Minnesota Management and Budget (MMB), in consultation with the Commissioner of the Department of Corrections (DOC), to submit evaluations of capital improvement project requests relating to jails to the Legislature. This evaluation is due each July 15 of odd-numbered years, which is the date that MMB publishes state agency and political subdivision requests for the bonding bill in the next even-numbered year legislative session. The evaluation will be informed by a DOC report.

Assumptions

Capital budget requests from political subdivisions are typically submitted in mid-June for publication on July 15, in odd-numbered years.

MMB will share submitted capital budget project information with DOC mid-June of odd-numbered years, for projects that construct a jail facility or request capital improvements to expand the number of incarcerated offenders at an existing jail facility.

MMB assumes that DOC will review each project in light of the December 1, 2024 report required in Section 2, which includes county population and crime rate trends, and specific recommendations on the consolidation or merger of county jail facilities and operations. Using this report, DOC will review and evaluate the projected need for each capital budget request and send that evaluation to MMB. MMB will review DOC’s evaluation for completeness and then submit the evaluation to the Legislature by July 15 in odd-numbered years beginning on July 15, 2025.

Expenditure and/or Revenue Formula

MMB staff time will be required to review submitted capital budget projects and determine if they relate to this evaluation, to send DOC project information, to gather additional project information required by DOC, to review the DOC evaluation for completeness, and to submit the DOC evaluation to the Legislature and post the evaluation on MMB’s capital budget website. This staff time for MMB is expected to be nominal.

Long-Term Fiscal Considerations

This evaluation is ongoing and will be submitted to the Legislature each July 15 in odd-numbered years.

Local Fiscal Impact

References/Sources

Agency Contact: Marianne Conboy

Agency Fiscal Note Coordinator Signature: Ronika Rampadarat

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 Agency: **Corrections Dept**

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Expenditures	X	
Fee/Departmental Earnings		X
Tax Revenue		X
Information Technology		X
Local Fiscal Impact		
		X

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Total	-	3	3	-	-

LBO Analyst's Comment

I have reviewed this fiscal note for reasonableness of content and consistency with the LBO's Uniform Standards and Procedures.

LBO Signature: Karen McKey **Date:** 3/16/2023 5:06:36 PM
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State Cost (Savings) Calculation Details

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Biennial Total				675		28
2 - Revenues, Transfers In*						
General Fund	-	-	-	-	-	
Total		-	-	-	-	-
Biennial Total				-		-

Bill Description

H.F. 1134 requires the commissioner of management and budget to submit evaluations of requests for capital-improvement project relating to jails. The evaluation must be done in consultation with the commissioner of corrections and according to a commissioner-conducted report under section 2.

Under section 2, the bill requires the commissioner to study and report on county jails. The commissioner must study and make recommendations on the consolidation or merger of county jails and alternatives to incarceration for individuals experiencing mental-health disorders. The commissioner must get feedback from several different groups, including from citizens who live in communities served by facilities that may be impacted by the commissioner’s recommendations for the consolidation or merger of jails.

The report must be submitted by December 1, 2024, and must include information on eight different topics, including 11 subtopics.

Assumptions

When a county is planning a capital-improvement project to its jail, the county usually hires a consulting company to perform a feasibility study; a study usually last six to nine months. Because many of the listed categories for the report under section 2, subdivision 2, require the same information gathering done by feasibility studies, the department assumes that it will hire a consulting company to compile the report.

For the study under section 2, subdivision 1, the Department would be responsible for studying and making recommendations on the consolidation or merger of county jails and alternatives to incarceration for individuals experiencing mental-health disorders. In addition, the bill requires consultation with affected groups.

The Department assumes that it would need to hire policy analysts to study alternatives to incarceration for individuals experiencing mental-health disorders, support staff for stakeholder consultation, and a consultant to study jail mergers or consolidation. In addition, the Department would need additional resources for ongoing evaluation that it must do with MMB before each capital budget planning cycle.

Expenditure and/or Revenue Formula

Fiscal Year	2024	2025	2026	2027
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2.0 Management Analysts - Policy and Budget (18 months)	226	113	0	0
1.0 Office and Administrative Specialist (18 months)	65	33	0	0
Consultant Services	140	70	0	0
Ongoing evaluation	14	14	14	14
Total	445	230	14	14

Long-Term Fiscal Considerations

N/A

Local Fiscal Impact

The Department anticipates no cost to local units of government.

References/Sources

Department of Corrections Staff

Agency Contact:

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