### Interim Rates

#### **Testimony**

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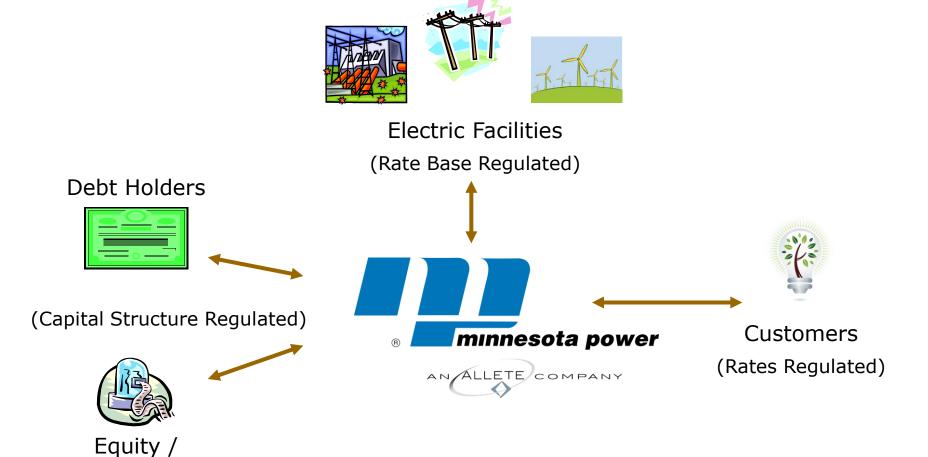


#### Basic Interim Rate Premise

- Utilities must obtain and spend very large amounts of capital to build projects/maintain systems to serve customers
- This money is spent prior to and sometimes years in advance of recovering these costs from ratepayers
- Rate cases take 10-12 months to process
- Interim rates provide compensation to utilities for investments made prior to final rate case approval; they encourage investment



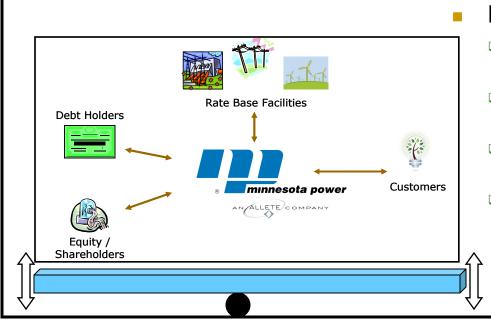
## How the Regulatory Model Works





Shareholders

## Regulatory Model – Balance is important



Key parts of the model - examples

- Regulators control how much debt and equity
- The market controls the cost of debt rates and stock prices
- Rates can only be changed with regulatory approval
- Electric service quality and reliability highly regulated

- The regulatory model needs to remain in balance for all parties
- When the model gets out of balance:
  - investment is unattractive
  - 2. there is no incentive to continue to invest or
  - rates can become noncompetitive



# Causes of Recent MP Rate Base Investment Leading to Rate Increases

- Federal Regional Haze Rule for NOx/SO2 (1999)
- MN Mercury Reduction Act (2005)
- Renewable Energy Standard (2007)
- Ongoing Maintenance
  - Generation, transmission, distribution system
     replacements/upgrades and related annual operating costs
  - Service reliability/quality maintenance



# Utility Capital Project Recovery

- Utility projects typically cost millions and have long lead times:
  - Mandates
  - System requirements
- Utilities raise capital from investors to fund projects
- Utilities must build projects and have them "in service" before they can be put into rate base for cost recovery
  - "Rate riders" available for selected projects to temporarily allow earlier recovery, but final rate case approval still required
- Utilities are at risk for recovering costs of these capital investments from customers, after the money is spent
- Uncertain cost recovery = greater risk to investors = higher cost of capital = higher rates for customers



# Example: \$240 Million Boswell 3 Emission Reduction Project

- Mandated by Regional Haze Rule and MN Mercury Bill
- Ten year lead time:
  - 1999-2003 conceptual plans/consider alternatives
  - 2004-2006 detailed plans/major equipment orders
  - 2007-2009 construction
- Completed late 2009; delivering promised emission reductions and enhanced reliability; retrofit also employed 600 regional contractors on average for three years, 1.2 million hours per year



#### Interim Rate Decision in MP Rate Case

- MP filed a rate request 11/1/09:
  - ~70% was for capital investment, including Boswell 3 and other projects
  - Anticipated MPUC approval of temporary interim rate increases, based on statutory guidelines and typical practice
  - Full rate case review to occur over 10-12 months of scrutiny/testimony/debate, looking at all aspects of company assets, finances, operations and sales
- On 12/15/09 the MPUC allowed ~66% of MP's interim rate request versus typical practice, citing the economy, rate increase impacts
- Concerns about rate increases in current economy are understandable...yet regulatory model presumes utilities will spend in advance of being paid <u>and</u> will have financial stability



#### Interim Rate Decision in MP Rate Case

- Negative impact of sudden interim rate denial hit ALLETE stock immediately, raising cost of capital to invest—which will ultimately raise rates
- Unpredictable/unbalanced regulatory environment sends negative message to investors about Minnesota's utilities as investments—negatively affects ratepayers
- MPUC decision has ramifications for ongoing investment in renewables, emission reduction, transmission, etc., undercutting state energy policies
- A significant, unilateral change to the state's regulatory equation can throw it out of balance, eventually negatively affecting all parties



# Regulatory Environment Affects Investors — Ultimately Affecting Ratepayers

A reduced stock price results in the need to issue additional shares to fund our construction needs. The result is in a permanent increase in the cost of capital adding to our customers' electric rates.

