

HF3021 - 0 - Voting Registration; Modifications

Chief Author: **Dan Wolgamott**  
 Committee: **State Government Finance and Policy**  
 Date Completed:  
 Lead Agency: **Secretary of State**  
 Other Agencies:  
     Minnesota State                      University Of Minnesota

State Fiscal Impact	Yes	No
Expenditures	X	
Fee/Departmental Earnings		X
Tax Revenue		X
Information Technology	X	
Local Fiscal Impact		X

This table shows direct impact to state government only. Local government impact, if any, is discussed in the narrative. Reductions shown in the parentheses.

State Cost (Savings)	Biennium			Biennium		
	Dollars in Thousands	FY2021	FY2022	FY2023	FY2024	FY2025
<b>Secretary of State</b>						
General Fund	-	-	17	-	-	-
<b>University Of Minnesota</b>						
General Fund	-	1	1	1	1	1
<b>State Total</b>						
General Fund	-	1	18	1	1	1
<b>Total</b>	<b>-</b>	<b>1</b>	<b>18</b>	<b>1</b>	<b>1</b>	<b>1</b>
<b>Biennial Total</b>			<b>19</b>			<b>2</b>

Full Time Equivalent Positions (FTE)	Biennium			Biennium	
	FY2021	FY2022	FY2023	FY2024	FY2025
<b>Secretary of State</b>					
General Fund	-	-	-	-	-
<b>University Of Minnesota</b>					
General Fund	-	-	-	-	-
<b>Total</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>

Lead LBO Analyst's Comment

LBO Signature:      Date:  
 Phone:                Email:

**State Cost (Savings) Calculation Details**

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\*Transfers In/Out and Absorbed Costs are only displayed when reported.

<b>State Cost (Savings) = 1-2</b>	<b>Biennium</b>			<b>Biennium</b>	
Dollars in Thousands	FY2021	FY2022	FY2023	FY2024	FY2025
<b>Secretary of State</b>					
General Fund	-	-	17	-	-
<b>University Of Minnesota</b>					
General Fund	-	1	1	1	1
<b>Total</b>	<b>-</b>	<b>1</b>	<b>18</b>	<b>1</b>	<b>1</b>
<b>Biennial Total</b>			<b>19</b>		<b>2</b>
<b>1 - Expenditures, Absorbed Costs*, Transfers Out*</b>					
Secretary of State					
General Fund	-	-	17	-	-
University Of Minnesota					
General Fund	-	1	1	1	1
<b>Total</b>	<b>-</b>	<b>1</b>	<b>18</b>	<b>1</b>	<b>1</b>
<b>Biennial Total</b>			<b>19</b>		<b>2</b>
<b>2 - Revenues, Transfers In*</b>					
Secretary of State					
General Fund	-	-	-	-	-
University Of Minnesota					
General Fund	-	-	-	-	-
<b>Total</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>
<b>Biennial Total</b>			<b>-</b>		<b>-</b>

**Fiscal Note**

**2021-2022 Legislative Session**

**HF3021 - 0 - Voting Registration; Modifications**

Chief Author: **Dan Wolgamott**  
 Committee: **State Government Finance and Policy**  
 Date Completed:  
 Agency: **Secretary of State**

<b>State Fiscal Impact</b>	<b>Yes</b>	<b>No</b>
Expenditures	X	
Fee/Departmental Earnings		X
Tax Revenue		X
Information Technology	X	
<b>Local Fiscal Impact</b>		
		X

This table shows direct impact to state government only. Local government impact, if any, is discussed in the narrative. Reductions shown in the parentheses.

<b>State Cost (Savings)</b>	<b>Biennium</b>			<b>Biennium</b>	
Dollars in Thousands	<b>FY2021</b>	<b>FY2022</b>	<b>FY2023</b>	<b>FY2024</b>	<b>FY2025</b>
<b>General Fund</b>	-	-	17	-	-
<b>Total</b>	-	-	17	-	-
<b>Biennial Total</b>			17		-

<b>Full Time Equivalent Positions (FTE)</b>	<b>Biennium</b>			<b>Biennium</b>	
	<b>FY2021</b>	<b>FY2022</b>	<b>FY2023</b>	<b>FY2024</b>	<b>FY2025</b>
General Fund	-	-	-	-	-
<b>Total</b>	-	-	-	-	-

**LBO Analyst's Comment**

I have reviewed this fiscal note for reasonableness of content and consistency with the LBO's Uniform Standards and Procedures.

**LBO Signature:** Christian Larson    **Date:** 2/11/2022 10:07:14 AM  
**Phone:** 651-284-6436    **Email:** christian.larson@lbo.mn.gov

**State Cost (Savings) Calculation Details**

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\*Transfers In/Out and Absorbed Costs are only displayed when reported.

<b>State Cost (Savings) = 1-2</b>		Biennium			Biennium	
Dollars in Thousands		FY2021	FY2022	FY2023	FY2024	FY2025
General Fund	-	-	-	17	-	-
<b>Total</b>	-	-	-	17	-	-
<b>Biennial Total</b>				17		-
<b>1 - Expenditures, Absorbed Costs*, Transfers Out*</b>						
General Fund	-	-	-	17	-	-
<b>Total</b>	-	-	-	17	-	-
<b>Biennial Total</b>				17		-
<b>2 - Revenues, Transfers In*</b>						
General Fund	-	-	-	-	-	-
<b>Total</b>	-	-	-	-	-	-
<b>Biennial Total</b>				-		-

**Bill Description**

Broadly, this bill does two things. First, it allows a voter who is otherwise eligible to submit a voter registration application if they are 16 years old. The registration will not become active until the voter has reached the age of 18 and meets all other eligibility requirements. Second, it codifies provisions in administrative rules around acceptable proofs of residence for election day registration for those in post-secondary educational institutions while expanding the requirements for post-secondary educational institutions to provide residential addresses for certain enrolled students for voter registration purposes.

**Section 1** of this bill requires postsecondary institutions that enroll students accepting state financial aid to prepare a current list of students enrolled in the institution and residing in the institution’s housing or within ten miles of the institution’s campus, with an exception for students participating in the Safe at Home address confidentiality program. This information may be used as proof of residence for student voters registering in a precinct on election day.

**Sections 2, 3, 4, and 6** of this bill authorize an individual to submit a voter registration application at age 16, if the individual meets all other eligibility requirements for voting, except age, and requires the Office of Secretary of State (OSS) to update forms accordingly.

**Section 5** of this bill codifies in statute certain documents that may be used by students as proof of residence in election day registration. The administrative rules of the secretary of state currently authorize these documents to be used for that purpose.

**Section 7** of this bill restricts public access to voter registration lists to only those registrants who are 18 years of age or older.

**Section 8** of this bill authorizes a transition period during which elections officials may use existing stocks of voter registration applications for those applicants who are over 18, provided that the applications may not be further printed or copied until the application has been updated to comply with the requirements of this bill.

**Assumptions**

Sections 1 and 5 of this bill have no costs to the OSS, as they simply codify provisions already in administrative rules and expand the students that would be included on the residential housing lists provided by post-secondary educational institutions.

Sections 2, 3, 4, 6, 7, and 8 of this bill create a system allowing an otherwise eligible individual to submit a voter registration application after they are 16 years old but before they reach the age of 18. The functionality to enable the submission of voter registration applications by underage but otherwise eligible persons is already in place in Minnesota's Statewide Voter Registration System (SVRS) for those individuals who are 17 and one-half years of age. So, updating SVRS to allow for applications to be submitted for individuals who are otherwise eligible and 16 years of age would require only a simple change to the birth date ranges within SVRS.

The voter registration applications will need to be updated, but because the OSS regularly re-orders voter registration applications and because the bill allows for the consumption of the currently-printed stock, there would be no additional expenses in updating this form.

**Pre-registration for people 16 and older**

1. MN Votes

- a. Update business rules and requirements
- b. Update labelling on all sites
- c. Update entry and validation code on sites for birthdate.

2. SVRS

- a. Update business rules and requirements
- b. Test modifications to DVS import
- c. Analyze and update validation checks
- d. Create or modify code to verify and process voters once they turn 18

**Expenditure and/or Revenue Formula**

There will be a small amount of Information Technology costs to update the Statewide Voter Registration System (SVRS) to accept and pend applications for 16 year old.

Election Division (ED) Business Analysis (60 hours)

OSS Information Technology (IT) (80 hours)

Quality Assurance (QA) Testing (60 hours)

Total Hours: 200 Hours

200 hours @ \$85/hour = \$17,000

(FY23) **\$17,000**

There are no state revenues as provided by this bill.

**Long-Term Fiscal Considerations**

None.

**Local Fiscal Impact**

Because counties are already processing post-secondary housing lists, and voter registrations from those 17 and a half

years of age, any additional costs to process applications from those between 16 and 17 and a half years of age would be minimal.

**References/Sources**

Julie Strother 651-201-1342

I have reviewed the content of this fiscal note and believe it is a reasonable estimate of the expenditures and revenues associated with this proposed legislation.

If Information Technology costs are included, my agency's Chief Information Officer has reviewed the estimate.

**Agency Contact:** Ann Lindstrom (651-335-0055)

**Agency Fiscal Note Coordinator Signature:** Juin Charnell

**Phone:** 651-201-6870

**Date:** 2/11/2022 9:10:08 AM

**Email:** juin.charnell@state.mn.us

**Fiscal Note**

**2021-2022 Legislative Session**

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 Committee: **State Government Finance and Policy**  
 Date Completed:  
 Agency: **University Of Minnesota**

State Fiscal Impact	Yes	No
Expenditures	X	
Fee/Departmental Earnings		X
Tax Revenue		X
Information Technology		X
Local Fiscal Impact		X

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	Dollars in Thousands	FY2021	FY2022	FY2023	FY2024	FY2025
General Fund	-	1	1	1	1	1
<b>Total</b>	-	1	1	1	1	1
<b>Biennial Total</b>			2			2

Full Time Equivalent Positions (FTE)	Biennium			Biennium	
	FY2021	FY2022	FY2023	FY2024	FY2025
General Fund	-	-	-	-	-
<b>Total</b>	-	-	-	-	-

**LBO Analyst's Comment**

I have reviewed this fiscal note for reasonableness of content and consistency with the LBO's Uniform Standards and Procedures.

**LBO Signature:** Alyssa Holterman Rosas      **Date:** 2/11/2022 7:55:11 AM  
**Phone:** 651-284-6439      **Email:** alyssa.holterman.rosas@lbo.mn.gov

**State Cost (Savings) Calculation Details**

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General Fund	-	1	1	1	1	1
<b>Total</b>		-	1	1	1	1
<b>Biennial Total</b>				2		2
<b>1 - Expenditures, Absorbed Costs*, Transfers Out*</b>						
General Fund	-	1	1	1	1	1
<b>Total</b>		-	1	1	1	1
<b>Biennial Total</b>				2		2
<b>2 - Revenues, Transfers In*</b>						
General Fund	-	-	-	-	-	-
<b>Total</b>		-	-	-	-	-
<b>Biennial Total</b>				-		-

**Bill Description**

HF3021-0 requires all postsecondary institutions that enroll students accepting state financial aid must prepare a current list of students and their addresses enrolled in the institution and residing in the institution's housing or within ten miles of the institution's campus unless the student is enrolled in the Safe at Home address confidentiality program.

An updated residential housing list must be certified to the county auditor no earlier than 20 days prior to each election. The certification must be dated and signed by the chief officer or designee of the postsecondary educational institution and must state that the list is current and accurate and includes only the names of persons residing as of the date of the certification.

**Assumptions**

Each campus would provide their student housing lists.

Students currently self-report their local addresses in the student information system via MyU. Students are able to update their address if it changes, but this is not required. Misspellings, inaccurate addresses, PO Boxes, and missing data will affect the list's accuracy.

This fiscal note estimates two elections per fiscal year (one primary and one general); however local, county, and special elections vary year to year.

**Expenditure and/or Revenue Formula**

**Cost of student housing lists**

UMC: 1 hour of Director of Institutional Effectiveness at \$36/hour = \$36

UMD: 1 hour of Housing Assistant Director at \$40/hour = \$40

UMM: 1 hour of Director of Residential Life at \$43/hour = \$43

UMR: 1 hour of Registrar at \$60/hour = \$60

UMTC: 1 hour of UMTC Housing Associate Director of Operations at \$60/hour = \$60

**Total cost: \$239**

**Cost of using geocoding and GIS to generate a list of students residing within 10 miles not in student housing**

Upload the housing lists to Oracle: 2 hours of Analyst 3 at \$62.80/hour = \$125.60

Code all students addresses excluding housing records: 1 hour of Analyst 3 at \$62.80/hour = \$62.80



Geocode the data: 5 hours of Research Support Manager 3 at \$44.83/hour = \$224.15

GIS calculations to determine distances from campus: 8 hours of Research Support Manager 3 at \$44.83/hour = \$358.64

Finalize the list with 10-mile filters: 2 hours of Analyst 3 at \$62.80/hour = \$125.60

**Total cost: \$896.79**

**Annual total cost based on two elections per fiscal year: \$1,135.79**

### **Long-Term Fiscal Considerations**

The costs are ongoing varying year to year by the number of elections.

### **Local Fiscal Impact**

None.

### **References/Sources**

John Kellogg, Analyst, Office of Institutional Research

**Agency Contact:** Keeya Steel

**Agency Fiscal Note Coordinator Signature:** Keeya Steel

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**Date:** 2/11/2022 7:53:45 AM

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