House Research

Short Subjects

Danyell A. Punelli August 2014

Medicaid Long-Term Care Costs

What is the Medicaid Program?

Medicaid, or Medical Assistance (MA) as it is called in Minnesota, is a joint federal-state health care program that provides necessary medical services for low-income families, children, pregnant women, and people who are elderly (65 or older) or have disabilities.

Medicaid home- and community-based waivers were established under section 1915(c) of the federal Social Security Act of 1981. The waivers were intended to correct a bias toward institutional care in the Medicaid program. They allow states to offer a broad range of home- and community-based services to people who may otherwise be institutionalized.

In 1999, the U.S. Supreme Court ruled in *Olmstead vs. L.C.* that states have an obligation to ensure that people with disabilities are not forced to remain institutionalized when a more integrated setting is appropriate and the affected people do not object to the community placement. The court also indicated that states should have comprehensive, effective working plans for placing qualified people in less restrictive settings. This ruling prompted states, including Minnesota, to review their policies and practices and to determine whether they were most effectively supporting the relocation and diversion of people from institutional settings.

What are the funding sources for MA long-term care services?

The federal government pays a share of the cost of state MA expenditures. This is referred to as the federal medical assistance percentage (FMAP). Minnesota's usual federal match is 50 percent. The state pays the remaining 50 percent for most services (some services have a county share, such as long-term placements in ICF/DD facilities with seven or more beds). In fiscal year 2014, the projected total expenditure for all long-term care services was \$3.4 billion, with a state share of \$1.7 billion.

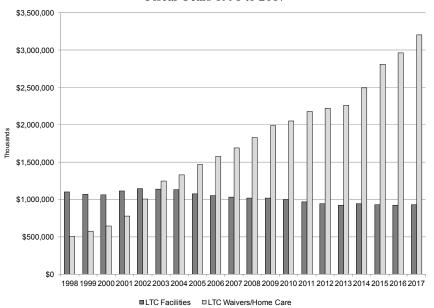
How do the expenditures compare for long-term care facilities versus waivers and home care?

The average monthly payment per recipient for long-term care facilities (nursing facilities, county nursing facilities, ICF/DD facilities, and the State-Operated Services Mental Illness Program) is estimated to be \$4,487 in fiscal year 2014. This is higher than the estimated average monthly payment per recipient of \$3,701 for MA home and community-based waiver and home care (BI, CAC, CADI, DD, and elderly waiver and home health agency services, personal care, and home care nursing services).

As shown below, the total expenditures for the long-term care facilities have decreased over the past few fiscal years while total expenditures for long-term care waivers and home health care have been increasing rapidly, even though the average monthly payments for both types of services have increased over time. This is mainly due to changes in participation rates between programs.

Total Annual Payments for LTC Facilities vs. Waivers/Home Care

Fiscal Years 1998 to 2017

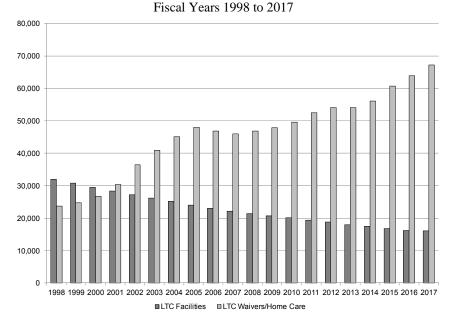


Source: February 2014 Department of Human Services Forecast of Revenues and Expenditures Note: Fiscal Year 2014 to 2017 numbers are projected.

How many people receive MA long-term care services?

In fiscal year 2014, the monthly average number of recipients for MA long-term care facilities and waiver/home care services was 73,583. As shown below, the average number of recipients each month has declined in MA long-term care facilities but increased for MA long-term care waivers and home care during the same time period.

Monthly Average Recipients for LTC Facilities vs. Waivers/Home Care



Source: February 2014 Department of Human Services Forecast of Revenues and Expenditures Note: Fiscal Year 2014 to 2017 numbers are projected.

For more information: Contact legislative analyst Danyell A. Punelli at 651-296-5058. Also see the House Research publication *Medicaid Home- and Community-based Waiver Programs*, November 2013.

The Research Department of the Minnesota House of Representatives is a nonpartisan office providing legislative, legal, and information services to the entire House.