

HF1257 - 0 - Removing Barriers to Teacher Licensure

Chief Author: **Josiah Hill**
 Committee: **Education Finance**
 Date Completed: **2/23/2023 10:42:19 AM**
 Lead Agency: **Prof Educator Licensing Std Bd**
 Other Agencies:
 Administrative Hearings

State Fiscal Impact	Yes	No
Expenditures	X	
Fee/Departmental Earnings	X	
Tax Revenue		X
Information Technology		X
Local Fiscal Impact		X

This table shows direct impact to state government only. Local government impact, if any, is discussed in the narrative. Reductions shown in the parentheses.

State Cost (Savings)	Biennium			Biennium		
	Dollars in Thousands	FY2023	FY2024	FY2025	FY2026	FY2027
Administrative Hearings	-	-	-	-	-	-
Administrative Hearings	-	-	-	-	-	-
Prof Educator Licensing Std Bd						
General Fund	-	77	-	-	-	-
State Total						
Administrative Hearings	-	-	-	-	-	-
General Fund	-	77	-	-	-	-
Total	-	77	-	-	-	-
Biennial Total			77			-

Full Time Equivalent Positions (FTE)	Biennium			Biennium	
	FY2023	FY2024	FY2025	FY2026	FY2027
Administrative Hearings	-	-	-	-	-
Administrative Hearings	-	-	-	-	-
Prof Educator Licensing Std Bd					
General Fund	-	-	-	-	-
Total	-	-	-	-	-

Lead LBO Analyst's Comment

I have reviewed this fiscal note for reasonableness of content and consistency with the LBO's Uniform Standards and Procedures.

LBO Signature: Alyssa Holterman Rosas **Date:** 2/23/2023 10:42:19 AM
Phone: 651-284-6439 **Email:** alyssa.holterman.rosas@lbo.mn.gov

State Cost (Savings) Calculation Details

This table shows direct impact to state government only. Local government impact, if any, is discussed in the narrative. Reductions are shown in parentheses.

*Transfers In/Out and Absorbed Costs are only displayed when reported.

State Cost (Savings) = 1-2	Biennium			Biennium	
Dollars in Thousands	FY2023	FY2024	FY2025	FY2026	FY2027
Administrative Hearings	-	-	-	-	-
Administrative Hearings	-	-	-	-	-
Prof Educator Licensing Std Bd					
General Fund	-	77	-	-	-
Total	-	77	-	-	-
Biennial Total			77		-
1 - Expenditures, Absorbed Costs*, Transfers Out*					
Administrative Hearings	-	-	-	-	-
Administrative Hearings	-	2	-	-	-
Prof Educator Licensing Std Bd					
General Fund					
Expenditures	-	77	6	6	6
Absorbed Costs	-	-	(6)	(6)	(6)
Total	-	79	-	-	-
Biennial Total			79		-
2 - Revenues, Transfers In*					
Administrative Hearings	-	-	-	-	-
Administrative Hearings	-	2	-	-	-
Prof Educator Licensing Std Bd					
General Fund	-	-	-	-	-
Total	-	2	-	-	-
Biennial Total			2		-

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 Agency: **Prof Educator Licensing Std Bd**

State Fiscal Impact	Yes	No
Expenditures	X	
Fee/Departmental Earnings		X
Tax Revenue		X
Information Technology		X
Local Fiscal Impact		X

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State Cost (Savings)	Biennium			Biennium		
	Dollars in Thousands	FY2023	FY2024	FY2025	FY2026	FY2027
General Fund	-	77	-	-	-	-
Total	-	77	-	-	-	-
Biennial Total			77			-

Full Time Equivalent Positions (FTE)	Biennium			Biennium	
	FY2023	FY2024	FY2025	FY2026	FY2027
General Fund	-	-	-	-	-
Total	-	-	-	-	-

LBO Analyst's Comment

I have reviewed this fiscal note for reasonableness of content and consistency with the LBO's Uniform Standards and Procedures.

LBO Signature: Alyssa Holterman Rosas **Date:** 2/23/2023 10:22:14 AM
Phone: 651-284-6439 **Email:** alyssa.holterman.rosas@lbo.mn.gov

State Cost (Savings) Calculation Details

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*Transfers In/Out and Absorbed Costs are only displayed when reported.

State Cost (Savings) = 1-2		Biennium			Biennium	
Dollars in Thousands		FY2023	FY2024	FY2025	FY2026	FY2027
General Fund	-	77	-	-	-	-
Total	-	77	-	-	-	-
Biennial Total			77			-
1 - Expenditures, Absorbed Costs*, Transfers Out*						
General Fund						
Expenditures	-	77	6	6	6	6
Absorbed Costs	-	-	(6)	(6)	(6)	(6)
Total	-	77	-	-	-	-
Biennial Total			77			-
2 - Revenues, Transfers In*						
General Fund						
Total	-	-	-	-	-	-
Biennial Total			-			-

Bill Description

Section 1: Removes the requirement that individuals holding an Innovative Program Permission renew annually.

Sections 2, 5, 6-8: Provides BA exemption for visual and performing arts, as well as native speakers of world languages.

Sections 3 & 4: Clarify the Tier 1 & 2 application process, allowing districts to be joint applicants, facilitating better communication and processing.

Section 9: Allows out-of-state teachers to use out-of-state teaching experience to obtain a Tier 4 license.

Sections 10-11: Remove licensure exam requirements for individuals who completed teacher preparation in Minnesota and remove requirements for teacher preparation providers to provide tutoring.

Section 12: Short-call sub pilot making AAs and ESPs eligible for short-call sub licenses.

Sections 13-15: Modifications to grant processes allowing more time for data collection and grant implantation.

Assumptions

Rulemaking will need to occur to meet the requirements in the bill, specifically:

- To align rules with statutory changes to tiered licensure;
- To develop requirements for individuals seeking a teaching license who do not hold a bachelor’s degree;

There are two areas of rulemaking that would be needed in this bill: 1) aligning rule with statute in tiered licensure changes. 2) The BA exemption within tiered licensure. This rulemaking project would take approximately 12 - 24 months and is considered a small rulemaking project and would cost an estimated \$46,605.

Expenditure and/or Revenue Formula

The bill's changes to the tiered licensure requirements will require some online system (IT) changes. PELSB estimates a one-time cost of \$30,000 to contract with MN.IT to make these changes. Maintenance costs thereafter can be absorbed by PELSB.

This rulemaking project would take approximately 12 - 24 months and is considered a small rulemaking project and would cost an estimated \$46,605.

Rulemaking Cost Estimates:	Costs
Program staff	24,000
Rules staff	12,000
Clerical support	3,900
Legal fees (Office of Attorney General) (\$133/hour)	1,330
ALH (\$245/hour)	2,450
Filing fee (OAH)	50
Request for Comments (State Register - \$135/page)	135
Notice of Intent to Adopt Rules with rule (State Register - \$135/page)	1,350
Notice of Adoption without rule text (State Register - \$135/page)	20
Mailings	370
Duplicating	500
Transcripts	500
Committee costs, outstate meetings	0
Total estimated costs	46,605

Consolidated Costs	FY2024	FY2025	FY2026	FY2027
Rulemaking	\$ 46,605			
MN.IT development	\$ 30,000	\$ 6,000	\$ 6,000	\$ 6,000
Absorbed		\$ 6,000	\$ 6,000	\$ 6,000
TOTAL	\$ 76,605			

Long-Term Fiscal Considerations

Local Fiscal Impact

References/Sources

Agency Contact: Yelena Bailey (651-539-4196)

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Chief Author: **Josiah Hill**
 Committee: **Education Finance**
 Date Completed: **2/23/2023 10:42:19 AM**
 Agency: **Administrative Hearings**

State Fiscal Impact	Yes	No
Expenditures	X	
Fee/Departmental Earnings	X	
Tax Revenue		X
Information Technology		X
Local Fiscal Impact		X

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State Cost (Savings)	Biennium			Biennium		
	Dollars in Thousands	FY2023	FY2024	FY2025	FY2026	FY2027
Administrative Hearings	-	-	-	-	-	-
Total	-	-	-	-	-	-
Biennial Total			-			-

Full Time Equivalent Positions (FTE)	Biennium			Biennium	
	FY2023	FY2024	FY2025	FY2026	FY2027
Administrative Hearings	-	-	-	-	-
Total	-	-	-	-	-

LBO Analyst's Comment

I have reviewed this fiscal note for reasonableness of content and consistency with the LBO's Uniform Standards and Procedures.

LBO Signature: Chloe Burns **Date:** 2/23/2023 10:32:35 AM
Phone: 651-297-1423 **Email:** chloe.burns@lbo.mn.gov

State Cost (Savings) Calculation Details

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State Cost (Savings) = 1-2		Biennium			Biennium	
Dollars in Thousands		FY2023	FY2024	FY2025	FY2026	FY2027
Administrative Hearings	-	-	-	-	-	-
Total		-	-	-	-	-
Biennial Total				-		-
1 - Expenditures, Absorbed Costs*, Transfers Out*						
Administrative Hearings	-		2	-	-	-
Total		-	2	-	-	-
Biennial Total				2		-
2 - Revenues, Transfers In*						
Administrative Hearings	-		2	-	-	-
Total		-	2	-	-	-
Biennial Total				2		-

Bill Description

HF1257 authorizes the Professional Educator Licensing and Standards Board's (PELSB) to conduct rulemaking to clarify the Tier 1 and 2 application process and exempt applicants for visual and performing arts, as well as native speakers of world languages from holding a bachelor's degree.

Assumptions

The Office of Administrative Hearings (OAH) in consultation with Minnesota Management and Budget (MMB) assesses agencies the cost of services rendered to them. All agencies shall include in their budgets provisions for such assessments.

OAH has used PELSB's assumption that a small rulemaking will be required to meet the requirements of 122A.181-183. Based on past practices, OAH assumes that a small rulemaking under chapter 14 will require an estimated 10 hours of administrative law judge (ALJ) time for activity related to rulemaking procedures.

OAH currently bills ALJ time for rulemaking at the MMB-approved billable rate of \$245 per hour (see Minn. Stat. § 16A.126, subd. 1 (2022)).

Expenditure and/or Revenue Formula

Estimated 10 hours of ALJ time for rulemaking activities in FY24 related to implementing the requirements of PELSB's modifications to 122A.181-183 = 10 hours x \$245/hr = \$2,450 charged to PELSB in FY2024 pursuant to the requirements of Minn. Stat. § 14.53.

Long-Term Fiscal Considerations

Costs associated with the rulemaking activities are a one-time occurrence.

Local Fiscal Impact

References/Sources

Agency Contact: Denise Collins

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