

HF3407 - 0 - Possession and Sale of Ghost Guns Prohibited

Chief Author: **Dave Pinto**
 Committee: **Public Safety Finance And Policy**
 Date Completed: **3/3/2026 11:04:23 AM**
 Lead Agency: **Public Safety Dept**
 Other Agencies:
 Attorney General Corrections Dept
 Metropolitan Council Natural Resources Dept
 Public Defense Board Sentencing Guidelines Comm
 Supreme Court University Of Minnesota

State Fiscal Impact	Yes	No
Expenditures		X
Fee/Departmental Earnings		X
Tax Revenue		X
Information Technology		X
Local Fiscal Impact		X

This table shows direct impact to state government only. Local government impact, if any, is discussed in the narrative. Reductions shown in the parentheses.

State Cost (Savings)	Biennium			Biennium		
	Dollars in Thousands	FY2025	FY2026	FY2027	FY2028	FY2029
State Total						
Total		-	-	-	-	-
Biennial Total				-		-

Full Time Equivalent Positions (FTE)	Biennium			Biennium		
	Dollars in Thousands	FY2025	FY2026	FY2027	FY2028	FY2029
Total		-	-	-	-	-

Lead LBO Analyst's Comment

I have reviewed this fiscal note for reasonableness of content and consistency with the LBO's Uniform Standards and Procedures.

LBO Signature: Laura Cecko **Date:** 3/3/2026 11:04:23 AM
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State Cost (Savings) Calculation Details

This table shows direct impact to state government only. Local government impact, if any, is discussed in the narrative. Reductions are shown in parentheses.

*Transfers In/Out and Absorbed Costs are only displayed when reported.

State Cost (Savings) = 1-2		Biennium			Biennium	
Dollars in Thousands		FY2025	FY2026	FY2027	FY2028	FY2029
Total		-	-	-	-	-
Biennial Total				-		-
1 - Expenditures, Absorbed Costs*, Transfers Out*						
Total		-	-	-	-	-
Biennial Total				-		-
2 - Revenues, Transfers In*						
Total		-	-	-	-	-
Biennial Total				-		-

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Chief Author: **Dave Pinto**
 Committee: **Public Safety Finance And Policy**
 Date Completed: **3/3/2026 11:04:23 AM**
 Agency: **Public Safety Dept**

State Fiscal Impact	Yes	No
Expenditures		X
Fee/Departmental Earnings		X
Tax Revenue		X
Information Technology		X
Local Fiscal Impact		X

This table shows direct impact to state government only. Local government impact, if any, is discussed in the narrative. Reductions shown in the parentheses.

State Cost (Savings)	Biennium			Biennium		
	Dollars in Thousands	FY2025	FY2026	FY2027	FY2028	FY2029
Total	-	-	-	-	-	-
Biennial Total			-			-

Full Time Equivalent Positions (FTE)	Biennium			Biennium		
		FY2025	FY2026	FY2027	FY2028	FY2029
Total	-	-	-	-	-	-

LBO Analyst's Comment

I have reviewed this fiscal note for reasonableness of content and consistency with the LBO's Uniform Standards and Procedures.

LBO Signature: Laura Cecko **Date:** 2/25/2026 8:00:09 AM
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State Cost (Savings) Calculation Details

This table shows direct impact to state government only. Local government impact, if any, is discussed in the narrative. Reductions are shown in parentheses.

*Transfers In/Out and Absorbed Costs are only displayed when reported.

State Cost (Savings) = 1-2 Dollars in Thousands	Biennium			Biennium	
	FY2025	FY2026	FY2027	FY2028	FY2029
Total	-	-	-	-	-
Biennial Total			-		-
1 - Expenditures, Absorbed Costs*, Transfers Out*					
Total	-	-	-	-	-
Biennial Total			-		-
2 - Revenues, Transfers In*					
Total	-	-	-	-	-
Biennial Total			-		-

Bill Description

The bill makes law changes and creates criminal offenses related to “ghost guns” and the serialization of firearms.

Section 1:

A new statutory section [Minn. Stat. 624.7145 SERIAL NUMBERS; GHOST GUNS] does the following:

Defines “ghost guns” as a firearm that 1) lacks a unique serial number, or 2) is undetectable by an x-ray (within parameters defined in federal law), or 3) is manufactured using a 3-D printer or computer numerical control milling machine by a person who is NOT a federally-licensed firearm manufacturer.

Inoperable guns, antique guns (statutorily defined) and guns manufactured prior to 1968 (the year federal law required gun serialization) are not ghost guns.

A person doing any of these acts is guilty of a felony punishable by up to five years’ imprisonment and/or up to a \$10,000 fine:

Any person possessing, on August 1, 2026, an unserialized firearm or unserialized unfinished frame or receiver has 180 days to do one of the following:

A person (not otherwise prohibited from possessing a firearm) who obtains an unserialized firearm or unserialized frame or receiver through inheritance has 30 days to perform one of the four options above.

The Minnesota Attorney General is tasked (under Minn. Stat. 8.31) with enforcing the new statutory section related to ghost guns.

Section 2:

A new statutory section [Minn. Stat. 624.7146 ASSEMBLY AND MANUFACTURING OF FIREARMS] addresses the assembly and manufacture of guns.

A person who is not a federally-licensed firearm manufacturer is prohibited from assembling or manufacturing more than three guns in a calendar year. A non-licensee may not use a 3-D printer or computer numerical control milling machine to

manufacture a gun. A non-licensee assembling or manufacturing a gun must have a licensee affix a serial number to the gun's frame or receiver.

The assembly or manufacture of ghost guns is prohibited.

The sale, transfer or distribution (other than to a federal licensee) of digital instructions for producing a gun on a 3-D printer is illegal. The use of a 3-D printer or computer numerical control milling machine by a non-licensee to manufacture a gun is illegal. Both these crimes are punishable by up to five years' imprisonment and/or a fine of up to \$10,000.

The Minnesota Attorney General is tasked (under Minn. Stat. 8.31) with enforcing the new statutory section related to manufacture and assembly of firearms.

Minn. Stat. 609.667 is repealed as its operative provisions are superseded by this bill.

Section 3:

A new statutory section [Minn. Stat. 624.7147 Serialization of Firearms] references federal law and sets technical standards to be used by federal licensees in serializing firearms and frames/receivers. Restates the current requirement that federal licensees who affix a serial number to a gun must maintain the serial number data indefinitely for the possible inspection of state or local law enforcement agencies.

By August 1, 2026, the Commissioner of Public Safety must issue a public educational notice regarding the new serialization requirements for firearms. The notice must be posted on the Department of Public Safety website. In addition to the website posting, the Commissioner can choose to provide written notification or other direct communication to Minnesota-based federal firearm licensees who might be called upon to serialize firearms.

Assumptions

The Bureau of Criminal Apprehension at the Department of Public Safety will write and post on its division webpage educational materials on the new requirements for gun serialization.

The BCA will log the new felony crimes created in this legislation in the Criminal Justice Statute Service.

The Department of Public Safety will absorb the nominal costs associated with its duties under this bill.

Expenditure and/or Revenue Formula

Long-Term Fiscal Considerations

Local Fiscal Impact

References/Sources

Bureau of Criminal Apprehension

Agency Contact:

Agency Fiscal Note Coordinator Signature: Nicole Mickelson

Date: 2/24/2026 5:57:55 PM

Phone: 651-201-7045

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HF3407 - 0 - Possession and Sale of Ghost Guns Prohibited

Chief Author: **Dave Pinto**
 Committee: **Public Safety Finance And Policy**
 Date Completed: **3/3/2026 11:04:23 AM**
 Agency: **Attorney General**

State Fiscal Impact	Yes	No
Expenditures		X
Fee/Departmental Earnings		X
Tax Revenue		X
Information Technology		X
Local Fiscal Impact		X

This table shows direct impact to state government only. Local government impact, if any, is discussed in the narrative. Reductions shown in the parentheses.

State Cost (Savings)	Biennium			Biennium		
	Dollars in Thousands	FY2025	FY2026	FY2027	FY2028	FY2029
Total	-	-	-	-	-	-
Biennial Total			-			-

Full Time Equivalent Positions (FTE)	Biennium			Biennium		
		FY2025	FY2026	FY2027	FY2028	FY2029
Total	-	-	-	-	-	-

LBO Analyst's Comment

I have reviewed this fiscal note for reasonableness of content and consistency with the LBO's Uniform Standards and Procedures.

LBO Signature: Chloe Burns **Date:** 3/2/2026 10:17:01 AM
Phone: 651-297-1423 **Email:** chloe.burns@lbo.mn.gov

State Cost (Savings) Calculation Details

This table shows direct impact to state government only. Local government impact, if any, is discussed in the narrative. Reductions are shown in parentheses.

*Transfers In/Out and Absorbed Costs are only displayed when reported.

State Cost (Savings) = 1-2		Biennium			Biennium	
Dollars in Thousands	FY2025	FY2026	FY2027	FY2028	FY2029	
Total	-	-	-	-	-	-
Biennial Total			-			-
1 - Expenditures, Absorbed Costs*, Transfers Out*						
Total	-	-	-	-	-	-
Biennial Total			-			-
2 - Revenues, Transfers In*						
Total	-	-	-	-	-	-
Biennial Total			-			-

Bill Description

This bill would add three new provisions to the Minnesota Gun Control Act, Minn. Stat. ch. 624:

1. The first new section (624.7145) defines “ghost gun” and associated terms, and prohibits the possession or sale/distribution of ghost guns (firearms without serial numbers). The section provides processes for those in possession of ghost guns to come into compliance by serialization, taking the gun out of Minnesota, disabling the gun, or surrendering it to law enforcement. The section provides certain exceptions for federal firearms licensees, law enforcement, and the military. The section also moves language prohibiting alteration/removal of serial numbers from Minn. Stat. § 609.667 to this new section. Finally, the new section indicates that it is enforceable under Minn. Stat. § 8.31, which provides the Attorney General with enforcement authority over this section.
2. The second new section (624.7146) first prohibits non-federal firearms licensees from manufacturing/assembling more than three firearms per year, and requires all manufactured firearms to be serialized. The section prohibits non-federal firearms licensees from manufacturing firearms with 3D printers or CNC machines. The section prohibits the sale, transfer, and distribution of CAD or similar computer files that can be used to program a 3D printer to manufacture a ghost gun. Finally, the new section indicates that it is enforceable under Minn. Stat. § 8.31, which provides the Attorney General with enforcement authority over this section.
3. The last new section (624.7147) details how federal firearms licensee can serialize firearms and requires the commissioner of public safety to issue a notice about the serialization process.

Assumptions

The Attorney General’s Office does not project any defined expenditures, absorbed costs, or revenues from these new sections of chapter 624. Civil investigations of alleged violations of these new sections or civil litigation to enforce the law would be pursued by the Office’s existing attorneys and investigators dedicated to consumer protection issues.

It should also be noted that if the bill faces a pre-enforcement challenge to its constitutionality, there are potential secondary costs associated with this bill which are not specified in the above tables. Legal costs can be expected to be at least \$300,000 if not more depending on the complexity of the case; and if a pre-enforcement challenge is successful, the prevailing party’s legal fees may need to be paid from the General Fund.

Expenditure and/or Revenue Formula

n/a

Long-Term Fiscal Considerations

n/a

Local Fiscal Impact

n/a

References/Sources

n/a

Agency Contact: Laura Sayles

Agency Fiscal Note Coordinator Signature: Laura Capuana

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HF3407 - 0 - Possession and Sale of Ghost Guns Prohibited

Chief Author: **Dave Pinto**
 Committee: **Public Safety Finance And Policy**
 Date Completed: **3/3/2026 11:04:23 AM**
 Agency: **Corrections Dept**

State Fiscal Impact	Yes	No
Expenditures		X
Fee/Departmental Earnings		X
Tax Revenue		X
Information Technology		X
Local Fiscal Impact		X

This table shows direct impact to state government only. Local government impact, if any, is discussed in the narrative. Reductions shown in the parentheses.

State Cost (Savings)	Biennium			Biennium		
	Dollars in Thousands	FY2025	FY2026	FY2027	FY2028	FY2029
Total	-	-	-	-	-	-
Biennial Total			-			-

Full Time Equivalent Positions (FTE)	Biennium			Biennium	
	FY2025	FY2026	FY2027	FY2028	FY2029
Total	-	-	-	-	-

LBO Analyst's Comment

I have reviewed this fiscal note for reasonableness of content and consistency with the LBO's Uniform Standards and Procedures.

LBO Signature: Jim Carlson **Date:** 2/26/2026 10:03:07 AM
Phone: 651-284-6540 **Email:** jim.carlson@lbo.mn.gov

State Cost (Savings) Calculation Details

This table shows direct impact to state government only. Local government impact, if any, is discussed in the narrative. Reductions are shown in parentheses.

*Transfers In/Out and Absorbed Costs are only displayed when reported.

State Cost (Savings) = 1-2		Biennium			Biennium	
Dollars in Thousands	FY2025	FY2026	FY2027	FY2028	FY2029	
Total	-	-	-	-	-	-
Biennial Total			-			-
1 - Expenditures, Absorbed Costs*, Transfers Out*						
Total	-	-	-	-	-	-
Biennial Total			-			-
2 - Revenues, Transfers In*						
Total	-	-	-	-	-	-
Biennial Total			-			-

Bill Description

This bill creates a comprehensive regulatory framework in Minnesota to prohibit ghost guns, regulates the assembly and manufacture of firearms, and requires the serialization of firearms. It bans the possession, sale, and distribution of unserialized firearms and unfinished frames or receivers and restricts the use of 3D printers or computer numerical control milling machines to manufacture firearms to federally licensed firearms manufacturers only.

Individuals must serialize any unserialized firearms in their possession through a federal firearms licensee or otherwise dispose of them. The bill also prohibits distributing digital firearm design files that could be used to produce ghost guns. It establishes serialization requirements for firearms, directs the commissioner of public safety to issue a public notice about the new rules, limits non-licensees to assembling no more than three firearms per year, and repeals Minnesota Statute 609.667.

Assumptions

The Minnesota Sentencing Guidelines Commission (MSGC) does not project a fiscal impact to state correctional resources as a result of this legislation.

Expenditure and/or Revenue Formula

N/A

Long-Term Fiscal Considerations

N/A

Local Fiscal Impact

Unknown

References/Sources

MSGC

Department of Corrections staff

Agency Contact:

Agency Fiscal Note Coordinator Signature: Mark Besonen

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Date: 2/26/2026 8:33:22 AM

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HF3407 - 0 - Possession and Sale of Ghost Guns Prohibited

Chief Author: **Dave Pinto**
 Committee: **Public Safety Finance And Policy**
 Date Completed: **3/3/2026 11:04:23 AM**
 Agency: **Metropolitan Council**

State Fiscal Impact	Yes	No
Expenditures		X
Fee/Departmental Earnings		X
Tax Revenue		X
Information Technology		X
Local Fiscal Impact		X

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State Cost (Savings)	Biennium			Biennium		
	Dollars in Thousands	FY2025	FY2026	FY2027	FY2028	FY2029
Total	-	-	-	-	-	-
Biennial Total			-			-

Full Time Equivalent Positions (FTE)	Biennium			Biennium		
	Dollars in Thousands	FY2025	FY2026	FY2027	FY2028	FY2029
Total	-	-	-	-	-	-

LBO Analyst's Comment

I have reviewed this fiscal note for reasonableness of content and consistency with the LBO's Uniform Standards and Procedures.

LBO Signature: Laura Cecko **Date:** 2/25/2026 3:13:25 PM
Phone: 651-284-6543 **Email:** laura.cecko@lbo.mn.gov

State Cost (Savings) Calculation Details

This table shows direct impact to state government only. Local government impact, if any, is discussed in the narrative. Reductions are shown in parentheses.

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State Cost (Savings) = 1-2		Biennium			Biennium	
Dollars in Thousands	FY2025	FY2026	FY2027	FY2028	FY2029	
Total	-	-	-	-	-	-
Biennial Total			-			-
1 - Expenditures, Absorbed Costs*, Transfers Out*						
Total	-	-	-	-	-	-
Biennial Total			-			-
2 - Revenues, Transfers In*						
Total	-	-	-	-	-	-
Biennial Total			-			-

Bill Description

This bill relates to public safety; prohibiting the sale and possession of ghost guns; limiting the printing of firearms; prohibiting distribution of 3-D printer firearm design files.

Section 1 creates MN Stat. § 624.7145, defining “ghost guns” and requiring firearms to have unique serial numbers, criminalizing possession, sale, or transfer of ghost guns and altered serial numbers, and establishing deadlines and options for current owners to serialize, surrender, remove, or disable noncompliant firearms, with limited exceptions and enforcement authority.

Section 2 creates MN Stat. § 624.7146, limiting nonfederal firearms licensees to assembling or manufacturing no more than three firearms per year, requiring serialization through a federal licensee, prohibiting nonlicensed individuals from using 3D printers or CNC machines to manufacture firearms, and banning distribution of digital design files used to produce ghost guns.

Section 3 creates MN Stat. § 624.7147, establishing detailed requirements for federal firearms licensees to assign and imprint serial numbers, maintain permanent records, and make records available to law enforcement, and directing the commissioner of public safety to issue a public notice about the law.

Section 4 repeals MN Stat. § 609.667.

Assumptions

As a Transit Police Department, the enforcement of the building of ghost guns is outside of our jurisdiction. A person in possession of a ghost gun will follow the standard criminal process.

Expenditure and/or Revenue Formula

N/A

Long-Term Fiscal Considerations

N/A

Local Fiscal Impact

N/A

References/Sources

N/A

Agency Contact: Kristin Prescott (612) 373-6812

Agency Fiscal Note Coordinator Signature: Stewart McMullan

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HF3407 - 0 - Possession and Sale of Ghost Guns Prohibited

Chief Author: **Dave Pinto**
 Committee: **Public Safety Finance And Policy**
 Date Completed: **3/3/2026 11:04:23 AM**
 Agency: **Natural Resources Dept**

State Fiscal Impact	Yes	No
Expenditures		X
Fee/Departmental Earnings		X
Tax Revenue		X
Information Technology		X
Local Fiscal Impact		X

This table shows direct impact to state government only. Local government impact, if any, is discussed in the narrative. Reductions shown in the parentheses.

State Cost (Savings)	Biennium			Biennium		
	Dollars in Thousands	FY2025	FY2026	FY2027	FY2028	FY2029
Total	-	-	-	-	-	-
Biennial Total			-			-

Full Time Equivalent Positions (FTE)	Biennium			Biennium		
		FY2025	FY2026	FY2027	FY2028	FY2029
Total	-	-	-	-	-	-

LBO Analyst's Comment

I have reviewed this fiscal note for reasonableness of content and consistency with the LBO's Uniform Standards and Procedures.

LBO Signature: Jordan Peoples **Date:** 3/3/2026 10:56:23 AM
Phone: 651-296-6044 **Email:** jordan.peoples@lbo.mn.gov

State Cost (Savings) Calculation Details

This table shows direct impact to state government only. Local government impact, if any, is discussed in the narrative. Reductions are shown in parentheses.

*Transfers In/Out and Absorbed Costs are only displayed when reported.

State Cost (Savings) = 1-2		Biennium			Biennium	
Dollars in Thousands	FY2025	FY2026	FY2027	FY2028	FY2029	
Total	-	-	-	-	-	-
Biennial Total			-			-
1 - Expenditures, Absorbed Costs*, Transfers Out*						
Total	-	-	-	-	-	-
Biennial Total			-			-
2 - Revenues, Transfers In*						
Total	-	-	-	-	-	-
Biennial Total			-			-

Bill Description

This bill prohibits the sale and possession of ghost guns, limits printing of firearms by three-dimensional printers, prohibits distribution of three-dimensional printer firearm design files, and other requirements.

Assumptions

The DNR anticipates no operational changes from this bill, and therefore estimates minimal to no fiscal impact.

Expenditure and/or Revenue Formula

none

Long-Term Fiscal Considerations

none

Local Fiscal Impact

none

References/Sources

none

Agency Contact: Lt. Colonel Robert Gorecki (218) 232-1115

Agency Fiscal Note Coordinator Signature: Tyler Teggatz

Phone: 651-259-5304

Date: 3/3/2026 9:30:47 AM

Email: tyler.teggatz@state.mn.us

HF3407 - 0 - Possession and Sale of Ghost Guns Prohibited

Chief Author: **Dave Pinto**
 Committee: **Public Safety Finance And Policy**
 Date Completed: **3/3/2026 11:04:23 AM**
 Agency: **Public Defense Board**

State Fiscal Impact	Yes	No
Expenditures		X
Fee/Departmental Earnings		X
Tax Revenue		X
Information Technology		X
Local Fiscal Impact		X

This table shows direct impact to state government only. Local government impact, if any, is discussed in the narrative. Reductions shown in the parentheses.

State Cost (Savings)	Biennium			Biennium		
	Dollars in Thousands	FY2025	FY2026	FY2027	FY2028	FY2029
Total	-	-	-	-	-	-
Biennial Total			-			-

Full Time Equivalent Positions (FTE)	Biennium			Biennium		
		FY2025	FY2026	FY2027	FY2028	FY2029
Total	-	-	-	-	-	-

LBO Analyst's Comment

I have reviewed this fiscal note for reasonableness of content and consistency with the LBO's Uniform Standards and Procedures.

LBO Signature: Susan Nelson **Date:** 2/24/2026 1:04:13 PM
Phone: 651-296-6054 **Email:** susan.nelson@lbo.mn.gov

State Cost (Savings) Calculation Details

This table shows direct impact to state government only. Local government impact, if any, is discussed in the narrative. Reductions are shown in parentheses.

*Transfers In/Out and Absorbed Costs are only displayed when reported.

State Cost (Savings) = 1-2		Biennium			Biennium	
Dollars in Thousands	FY2025	FY2026	FY2027	FY2028	FY2029	
Total	-	-	-	-	-	-
Biennial Total			-			-
1 - Expenditures, Absorbed Costs*, Transfers Out*						
Total	-	-	-	-	-	-
Biennial Total			-			-
2 - Revenues, Transfers In*						
Total	-	-	-	-	-	-
Biennial Total			-			-

Bill Description

The bill defines a ghost gun as a firearm or a finished or unfinished frame or receiver that: lacks a unique serial number engraved or imprinted in metal alloy on the frame or

receiver; is undetectable by a metal detector or can be readily modified to become undetectable; or is manufactured by a three-dimensional printer or computer numerical control milling machine by a person who is not a federally licensed firearm manufacturer.

The bill creates a five year felony for a person who obliterates, removes, changes, or alters the serial number of a firearm; or receives or possesses a firearm, where the serial number has been obliterated, removed, changed, or altered. There is also a five year felony for the sale, transfer, or distribution of ghost guns.

The bill prohibits a person who is not a federal firearms licensee from- the assembly or manufacture of more than three guns in a calendar year. Requires that a serial number be obtained from a federal firearms licensee before assembly or manufacture of a firearm.

The bill would also prohibit a person from manufacturing a firearm using a computer numerical control milling machine or three-dimensional printer or selling transfer or distribution to a person in another state the instructions or codes that may be used to program a three-dimensional printer to manufacture a ghost gun.

There is a five year felony penalty for violation of any of these provisions.

Assumptions

There is not enough information to determine the impact on caseloads or workloads.

Expenditure and/or Revenue Formula

Long-Term Fiscal Considerations

Local Fiscal Impact

References/Sources

Agency Contact:

Agency Fiscal Note Coordinator Signature: Kevin Kajer

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HF3407 - 0 - Possession and Sale of Ghost Guns Prohibited

Chief Author: **Dave Pinto**
 Committee: **Public Safety Finance And Policy**
 Date Completed: **3/3/2026 11:04:23 AM**
 Agency: **Sentencing Guidelines Comm**

State Fiscal Impact	Yes	No
Expenditures		X
Fee/Departmental Earnings		X
Tax Revenue		X
Information Technology		X
Local Fiscal Impact		X

This table shows direct impact to state government only. Local government impact, if any, is discussed in the narrative. Reductions shown in the parentheses.

State Cost (Savings)	Biennium			Biennium		
	Dollars in Thousands	FY2025	FY2026	FY2027	FY2028	FY2029
Total	-	-	-	-	-	-
Biennial Total			-			-

Full Time Equivalent Positions (FTE)	Biennium			Biennium		
	Dollars in Thousands	FY2025	FY2026	FY2027	FY2028	FY2029
Total	-	-	-	-	-	-

LBO Analyst's Comment

I have reviewed this fiscal note for reasonableness of content and consistency with the LBO's Uniform Standards and Procedures.

LBO Signature: Jim Carlson **Date:** 2/23/2026 2:47:49 PM
Phone: 651-284-6540 **Email:** jim.carlson@lbo.mn.gov

State Cost (Savings) Calculation Details

This table shows direct impact to state government only. Local government impact, if any, is discussed in the narrative. Reductions are shown in parentheses.

*Transfers In/Out and Absorbed Costs are only displayed when reported.

State Cost (Savings) = 1-2		Biennium			Biennium	
Dollars in Thousands	FY2025	FY2026	FY2027	FY2028	FY2029	
Total	-	-	-	-	-	-
Biennial Total			-			-
1 - Expenditures, Absorbed Costs*, Transfers Out*						
Total	-	-	-	-	-	-
Biennial Total			-			-
2 - Revenues, Transfers In*						
Total	-	-	-	-	-	-
Biennial Total			-			-

Bill Description

Section 1 of the bill enacts Minn. Stat. § 624.7145 (Serial numbers; Ghost guns), defines a “ghost gun” and prohibits sale, possession, or the alteration of a serial number. Violations are contained in newly codified Minn. Stat. § 624.7145, subs. 2 to 4; a violation is a felony with a maximum penalty of five years or payment of a fine of not more than \$10,000, or both. Any person who, on August 1, 2026, is in possession of a ghost gun that lacks a unique serial number may continue to possess it provided that the person complies with subd. 5.

Section 2 enacts Minn. Stat. § 624.7146 (Assembly and manufacturing of firearms) and prohibits manufacturing of firearms by a person who is not a federal firearms licensee under subd. 3(b); and prohibits sale, transfer, or distribution of design files to a person other than a federal firearms licensee under subd. 4(b). A violation of subd. 3(b) or 4(b) is a felony with a maximum penalty of five years or payment of a fine of not more than \$10,000, or both.

Section 3 enacts Minn. Stat. § 624.7147 (Serialization of firearms) sets requirements for firearms licensees when assigning and applying unique serial numbers to ghost guns.

Section 4 repeals 2024 Minn. Stat. § 609.667 (Firearms; Removal or alteration of serial number).

Assumptions

It is assumed that the bill is effective August 1, 2026, and applies to crimes committed on or after that date.

It is assumed that due to the COVID-19 health pandemic, the cases sentenced in 2020 and 2021 are not necessarily fair approximations of cases sentenced in the future.

Minn. Stat. § 609.667(3) makes it a felony to “receive[] or possess[] a firearm that is not identified by a serial number.” It is assumed that, prior to August 6, 2025, this statute was generally interpreted as outlawing ghost guns, as evidenced by: (1) a Fox 9 news report noting that law enforcement was extensively using the law to “get ghost guns off the streets”; (2) the same news report citing prosecutors’ reliance on the statute’s clear language prohibiting ghost guns; (3) a unanimous three-judge panel of the court of appeals holding that the statutory language plainly prohibited ghost guns; and (4) two dissenting supreme court justices would have held that the statutory language plainly prohibited ghost guns.

On August 6, 2025, the supreme court, in *State v. Vagle*, interpreted the statute as implicitly applying only if federal law requires that a serial number be stamped, engraved, cast, or otherwise conspicuously placed on the firearm in question. It is assumed that, for the reasons stated above, this was a change in the common interpretation of § 609.667(3).

It is assumed that this bill abrogates *State v Vagle*, restoring the state of the law to the way it was generally understood to have existed prior to August 6, 2025. It is assumed that the cases previously sentenced under Minn. Stat. § 609.667 (Firearms; Removal or alteration of serial number) will be sentenced under the newly codified Minn. Stat. § 624.7145. According to MSGC sentencing data, between 2020 and 2024, there were 105 cases sentenced under Minn. Stat. §

609.667 (Table 1).

Table 1. Minn. Stat. § 609.667, Cases sentenced, 2020 to 2024

Statute	2020	2021	2022	2023	2024	Total
609.667(1)	0	0	0	0	1	1
609.667(2)	8	4	3	12	10	37
609.667(3)	1	1	6	27	32	67
Total	9	5	9	39	43	105

Of the 105 cases sentenced, four (3.8%) received prison sentences for an average 15.25 months (serve 2/3 term of imprisonment = 10 mos.). Of the probationary cases, 84.8 percent received confinement as a condition of probation for an average 36 days (serve 2/3 term = 24 days).

One of the responsibilities of the Commission is to assign severity-level (SL) rankings to new felony offenses passed by the Legislature. The Commission bases its decisions, in part, on the level of harm caused and the culpability of the person. The statutory maximum is also considered. It is assumed that the Commission will rank the new ghost gun offenses at SL 1, where offenses under § 609.667 are now ranked. A reasonable Commission may rank the new offenses higher.

Expenditure and/or Revenue Formula

Long-Term Fiscal Considerations

Based on the assumptions above, there is no estimated impact.

Local Fiscal Impact

Unknown.

References/Sources

MSGC Sentencing Data, 2020-2024.

FOX 9 News, "Ghost guns ban law weighed by Minnesota Supreme Court," June 5, 2024 (retrieved Feb. 20, 2026, at <https://www.fox9.com/news/ghost-guns-ban-weighed-minnesota-supreme-court>).

State. v. Vagle, 999 N.W.2d 909 (Minn. Ct. App. Dec. 18, 2023), *reversed*, 24 N.W.3d 481 (Minn. Aug. 6, 2025).

Agency Contact:

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HF3407 - 0 - Possession and Sale of Ghost Guns Prohibited

Chief Author: **Dave Pinto**
 Committee: **Public Safety Finance And Policy**
 Date Completed: **3/3/2026 11:04:23 AM**
 Agency: **Supreme Court**

State Fiscal Impact	Yes	No
Expenditures		X
Fee/Departmental Earnings		X
Tax Revenue		X
Information Technology		X
Local Fiscal Impact		X

This table shows direct impact to state government only. Local government impact, if any, is discussed in the narrative. Reductions shown in the parentheses.

State Cost (Savings)	Biennium			Biennium		
	Dollars in Thousands	FY2025	FY2026	FY2027	FY2028	FY2029
Total	-	-	-	-	-	-
Biennial Total			-			-

Full Time Equivalent Positions (FTE)	Biennium			Biennium		
		FY2025	FY2026	FY2027	FY2028	FY2029
Total	-	-	-	-	-	-

LBO Analyst's Comment

I have reviewed this fiscal note for reasonableness of content and consistency with the LBO's Uniform Standards and Procedures.

LBO Signature: Susan Nelson **Date:** 2/24/2026 1:04:26 PM
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State Cost (Savings) Calculation Details

This table shows direct impact to state government only. Local government impact, if any, is discussed in the narrative. Reductions are shown in parentheses.

*Transfers In/Out and Absorbed Costs are only displayed when reported.

State Cost (Savings) = 1-2		Biennium			Biennium	
Dollars in Thousands	FY2025	FY2026	FY2027	FY2028	FY2029	
Total	-	-	-	-	-	-
Biennial Total			-			-
1 - Expenditures, Absorbed Costs*, Transfers Out*						
Total	-	-	-	-	-	-
Biennial Total			-			-
2 - Revenues, Transfers In*						
Total	-	-	-	-	-	-
Biennial Total			-			-

Bill Description

HF3407-0 (“the bill”) at section 1 adds a new section 624.7145, which, subject to listed exceptions, prohibits alteration of serial numbers on firearms, the possession of a ghost gun, and the sale, transfer, and distribution of ghost guns; and provides options for any person who on the effective date of the law possesses such a firearm, who receives one through inheritance, or who becomes a new resident of the state, to have a unique serial number imprinted, remove the firearm or render it inoperable, or surrender it to law enforcement.

The bill at section 2 adds a new section 624.7146, which prohibits anyone who is not a federal firearms licensee from assembling or manufacturing more than 3 firearms in a calendar year, and requires unique serial numbers; makes it unlawful for a person other than a federal firearms licensee to manufacture a firearm using a milling machine or 3-D printer; and makes it unlawful to sell, transfer, or distribute firearm design files to a person in another state.

Sections 624.7145 and 624.7146 are enforceable under section 8.31, which is the provision outlining the duties of the Attorney General.

The bill at section 3 adds a new section 624.7147 establishing federal firearms licensee requirements on serial numbers for firearms and requiring the Department of Public Safety to provide notice of the new provision.

The bill at section 4 repeals section 609.667, Firearms; Removal or Alteration of Serial Number.

Assumptions

It is assumed that case filings under the provisions of this bill will be comparable to case filings under section 609.667, which is repealed by the bill.

Based on a review of 4 years of judicial branch data, 2022-2025, charge filings under section 609.667 peaked in 2023 with 225 charges filed that year statewide. There were 184 charges filed in 2022, 190 filed in 2024, and 134 filed in 2025. It is assumed the declining filing rate in 2025 may be the result of the August 6, 2025 Supreme Court decision in *State v. Vagle*.

It is assumed this bill will restore the case filing rate to the levels from 2022-2024 with an average of 200 charges filed under section 609.667 statewide per year, and that a return to 2022-2024 filing rates will not have a fiscal impact on the judicial branch.

It is also assumed that the case filing rate may increase as the bill includes new provisions and more specific requirements that are not present in section 609.667. For purposes of this fiscal note, it is assumed that the bill will increase the case filing rate by no more than 25%.

Expenditure and/or Revenue Formula

Based on the case filing rate under section 609.667, which was an average of 200 charges filed statewide per year from 2022-2024, and the assumption that the case filing rate could increase 25% under the provisions of this bill, the bill would result in an additional 50 felony firearms cases statewide per year, which is not anticipated to require an additional judge statewide or have a significant fiscal impact on the judicial branch (50 cases x 418 minutes for the average felony weapons case = 20,900 minutes or .27 judge FTE based on a 78,000 judge year in minutes).

Long-Term Fiscal Considerations

None.

Local Fiscal Impact

References/Sources

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HF3407 - 0 - Possession and Sale of Ghost Guns Prohibited

Chief Author: **Dave Pinto**
 Committee: **Public Safety Finance And Policy**
 Date Completed: **3/3/2026 11:04:23 AM**
 Agency: **University Of Minnesota**

State Fiscal Impact	Yes	No
Expenditures		X
Fee/Departmental Earnings		X
Tax Revenue		X
Information Technology		X
Local Fiscal Impact		X

This table shows direct impact to state government only. Local government impact, if any, is discussed in the narrative. Reductions shown in the parentheses.

State Cost (Savings)	Biennium			Biennium		
	Dollars in Thousands	FY2025	FY2026	FY2027	FY2028	FY2029
Total	-	-	-	-	-	-
Biennial Total			-			-

Full Time Equivalent Positions (FTE)	Biennium			Biennium		
		FY2025	FY2026	FY2027	FY2028	FY2029
Total	-	-	-	-	-	-

LBO Analyst's Comment

I have reviewed this fiscal note for reasonableness of content and consistency with the LBO's Uniform Standards and Procedures.

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State Cost (Savings) Calculation Details

This table shows direct impact to state government only. Local government impact, if any, is discussed in the narrative. Reductions are shown in parentheses.

*Transfers In/Out and Absorbed Costs are only displayed when reported.

State Cost (Savings) = 1-2		Biennium			Biennium	
Dollars in Thousands		FY2025	FY2026	FY2027	FY2028	FY2029
	Total	-	-	-	-	-
	Biennial Total			-		-
1 - Expenditures, Absorbed Costs*, Transfers Out*						
	Total	-	-	-	-	-
	Biennial Total			-		-
2 - Revenues, Transfers In*						
	Total	-	-	-	-	-
	Biennial Total			-		-

Bill Description

This bill prohibits the sale and possession of ghost guns; limits the printing of firearms; and prohibits distribution of 3-D printer firearm design files.

Assumptions

The University of Minnesota anticipates negligible costs related to enforcement of this legislation.

Expenditure and/or Revenue Formula

Long-Term Fiscal Considerations

Local Fiscal Impact

References/Sources

Pam Oslund, Finance Analyst, University of Minnesota

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